Cabinet



		1	
Title:	Agenda		
Date:	Tuesday 6 September 2016		
Time:	5.00 pm		
Venue:	Conference Chamber West (F1R09) West Suffolk House Western Way Bury St Edmunds IP33 3YU		
Membership:	Leader	John Griffiths	
	Deputy Leader	Sara Mildmay-White	
	Councillor Robert Everitt Sara Mildmay-White John Griffiths Ian Houlder Alaric Pugh Jo Rayner Peter Stevens	Portfolio Families and Communities Housing Leader Resources and Performance Planning and Growth Leisure and Culture Operations	
Interests – Declaration and Restriction on Participation:	Members are reminded of their responsibility to declare any disclosable pecuniary interest not entered in the Authority's register or local non pecuniary interest which they have in any item of business on the agenda (subject to the exception for sensitive information) and to leave the meeting prior to discussion and voting on an item in which they have a disclosable pecuniary interest.		
Quorum:	Three Members		
Committee administrator:	Claire Skoyles Democratic Services Officer Tel: 01284 757176 Email: <u>claire.skoyles@westsuffolk.gov.uk</u>		

Public Information



St Edmundsbury BOROUGH COUNCIL

		BOROUGH COUNCIL	
Venue:	West Suffolk House	Tel: 01284 757176	
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Access to	Copies of the agenda and	reports are open for public inspection	
agenda and	at the above address at least five clear days before the		
reports before	meeting. They are also available to view on our website.		
the meeting:			
Attendance at	The Borough Council activ	vely welcomes members of the public	
meetings:	-	s meetings and holds as many of its	
-	meetings as possible in p		
Public		o live or work in the Borough are	
participation:	-	on or statement of not more than three	
· ·		to items to be discussed in Part 1 of	
	5	estion is asked and answered within	
	three minutes, the person who asked the question may ask a		
		hat arises from the reply.	
		peak must register at least 15 minutes	
	before the time the meeting is scheduled to start.		
	There is an overall time limit of 15 minutes for public speaking,		
	which may be extended at the Chairman's discretion.		
	which may be extended at the chairman's discretion.		
Disabled	West Suffolk House has facilities for people with mobility		
access:	impairments including a lift and wheelchair accessible WCs.		
	However in the event of an emergency use of the lift is		
	restricted for health and safety reasons.		
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	there are a number of accessible spaces.		
Induction	An Induction loop is available for meetings held in the		
loop:	Conference Chamber.		
Recording of	The Council may record this meeting and permits members of		
meetings:	the public and media to record or broadcast it as well (when the		
_	media and public are not lawfully excluded).		
	Any member of the public who attends a meeting and objects to		
	being filmed should advise the Committee Administrator who		
	will instruct that they are not included in the filming.		

Agenda

Procedural Matters

1. Apologies for Absence

2. Minutes

To confirm the minutes of the meetings held on:

- (a) 14 June 2016;
- (b) 28 June 2016 (Extraordinary meeting); and
- (c) 19 July 2016.

(copies attached).

Part 1 - Public

3. Open Forum

At each Cabinet meeting, up to 15 minutes shall be allocated for questions from and discussion with, non-Cabinet members. Members wishing to speak during this session should if possible, give notice in advance. Who speaks and for how long will be at the complete discretion of the person presiding.

4. Public Participation

Members of the public who live or work in the Borough are invited to put one question or statement of not more than three minutes duration relating to items to be discussed in Part 1 of the agenda only. If a question is asked and answered within three minutes, the person who asked the question may ask a supplementary question that arises from the reply.

A person who wishes to speak must register at least 15 minutes before the time the meeting is scheduled to start.

There is an overall time limit of 15 minutes for public speaking, which may be extended at the Chairman's discretion.

5. Report of the Overview and Scrutiny Committee: 8 June 2016

27 - 32

Report No: **CAB/SE/16/035** Chairman: Diane Hind Lead Officer: Christine Brain 1 - 26

		Page No
6.	Report of the Overview and Scrutiny Committee: 20 July 2016	33 - 38
	Report No:CAB/SE/16/036Chairman: Diane HindLead Officer: Christine Brain	
7.	Report of the Anglia Revenues and Benefits Partnership Joint Committee: 21 June 2016	39 - 44
	Report No:CAB/SE/16/037Portfolio Holder:Ian HoulderLead Officer:Jill Korwin	
8.	Report of the Performance and Audit Scrutiny Committee: 27 July 2016	45 - 50
	Report No:CAB/SE/16/038Chairman: Sarah BroughtonLead Officer: Christine Brain	
9.	Recommendations of the Performance and Audit Scrutiny Committee: 27 July 2016: Annual Treasury Management Report 2015/2016 and Investment Activity (1 April to 30 June 2016)	51 - 54
	Report No:CAB/SE/16/039Portfolio Holder:Ian HoulderLead Officer:Rachael Mann	
10.	Newbury Community Centre Project	55 - 60
	Report No: CAB/SE/16/040 Portfolio Holder: Robert Everitt Lead Officers: Alex Wilson and Polly Kane	
11.	West Suffolk Joint Pay Policy Statement 2016/2017	61 - 74
	Report No:CAB/SE/16/041Portfolio Holder:Ian HoulderLead Officer:Karen Points	
12.	Recommendations from the West Suffolk Joint Staff Consultative Panel: 25 July 2016 - West Suffolk HR Policies	75 - 78
	Report No:CAB/SE/16/042Portfolio Holder:Ian HoulderLead Officer:Karen Points	
13.	Recommendations from the Sustainable Development Working Party: 14 July 2016 - Cavendish Road, Clare Development Brief	79 - 84
	Report No:CAB/SE/16/043Portfolio Holder: Alaric PughLead Officer: Steven Wood	

14. Decisions Plan: September 2016 to May 2017

To consider the most recently published version of the Cabinet's Decisions Plan

Report No: **CAB/SE/16/044** Portfolio Holder: John Griffiths Lead Officer: Ian Gallin

<u>Part 2 – Exempt</u>

NONE

85 - 102

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Informal Joint Cabinet



St Edmundsbury BOROUGH COUNCIL

Notes of informal discussions of the SEBC/FHDC **Cabinets** held on **Tuesday 14 June 2016** at **5.30 pm** in the **Conference Chamber**, West Suffolk House, Western Way, Bury St Edmunds IP33 3YU

Present: Councillors

St Edmundsbury Borough Council (SEBC)

John Griffiths (in the Chair for the informal discussions)

Robert Everitt Ian Houlder Sara Mildmay-White Alaric Pugh Jo Rayner Peter Stevens

In

attendance: Susan Glossop

Diane Hind (Chairman of SEBC Overview and Scrutiny Committee) Beccy Hopfensperger Paul Hopfensperger David Nettleton Clive Pollington

Forest Heath District Council (FHDC)

David Bowman Stephen Edwards Robin Millar Lance Stanbury James Waters

In

attendance: Louis Busuttil (Chairman of FHDC Performance and Audit Scrutiny Committee) Simon Cole (Chairman of FHDC Overview and Scrutiny Committee)

Prior to the formal meeting, informal discussions took place on the following four substantive items:

- (1) West Suffolk Operational Hub
- (2) Draft West Suffolk Annual Report 2015/2016
- (3) Introduction of Charging for a Pre-Application Advice Planning Service
- (4) Norfolk/Suffolk and Cambridgeshire/Peterborough Devolution: Update

All Members of Forest Heath District Council's Cabinet had been invited to attend St Edmundsbury Borough Council's Offices to enable joint informal discussions on the reports to take place between the two authorities, prior to seeking formal approval at their respective separate Cabinet meetings, immediately following the informal discussions.

The Chairman, and Leader of St Edmundsbury Borough Council, welcomed all those present to West Suffolk House and the interim Service Manager (Legal and Democratic Services) advised on the format of the proceedings for the informal discussions and subsequent separate meetings of each authority.

Under their Constitutions, both Cabinets listed as standing agenda items: an 'Open Forum', which provided the opportunity for non-Cabinet Members to discuss issues with Cabinet and also 'Public Participation', which provided the opportunity for Members of the public to speak. Therefore, as any matters arising from the discussions held during these agenda items may have some bearing on the decisions taking during the separate formal meetings, non-Cabinet Members and members of the public were invited to put their questions/statements prior to the start of the joint informal discussions.

1. Open Forum

It was agreed that the non-Cabinet Members in attendance that wished to speak on Item 5. *West Suffolk Operational Hub*, would be invited to do so once the item was reached. No other issues were raised by non-Cabinet Members under this item in relation to Items 6. to 8. of the agenda.

2. **Public Participation**

The following questions and statements were put and answered during this item. All were questions/statements were in connection with the proposed West Suffolk Operational Hub (WSOH):

1. Simon Harding of Bury St Edmunds, asked a question in relation to advantages of the proposed Hollow Road Farm site in comparison to the Rougham Hill site when considering economic, environmental and safety issues.

In response, Councillor Peter Stevens, SEBC's Portfolio Holder for Operations stated that the land adjacent to the existing Household Waste and Recycling Centre (HWRC) was not large enough for a WSOH. The proposed use of Rougham Hill would require a split site leaving the HWRC where it was and developing a joint depot and waste transfer station on land nearby. Under the Options Assessment contained in Report No: CAB/SE/16/024, this was Option 5. The proposal, for the reasons set out in the report and its appendices, was Option 4, which was to co-locate the waste management facilities on one site.

Mr Harding was also advised of details of where financial comparisons and the environmental appraisal could be found within the report; and that should approval be given to proceed to the planning application stage of the project, traffic, highways and safety implications for the site would be presented at that time. In response to his supplementary question, Mr Harding was informed that planning permission was granted to Suffolk County Council for a waste transfer station at a site at Rougham Hill, Bury St Edmunds.

2. Adrian Graves of Great Barton, asked a question in connection with the Council's approval of developments that he considered to contravene local planning policies; the Borough Council being both the developer for the WSOH proposal and Local Planning Authority; and whether this (and other schemes mentioned) should be/have been determined by an independent third party authority.

In response, Councillor John Griffiths, SEBC's Leader of the Council informed Mr Graves that the schemes referred to in his question satisfactorily accorded with adopted policies. The case for the WSOH was different, but not unprecedented, and Mr Graves was provided with a quote from case law where the merits of a proposal outweighed the policies of the local development plan. In response to Mr Graves' second point, Councillor Griffiths stated that the Council's function as Local Planning Authority operated independently from its function of service provider.

3. Philip Reeve, Chairman of Great Barton Parish Council, sought reassurance that Forest Heath District Council (FHDC), as one of the partners involved in the WSOH project, was fully engaged with residents most closely affected by the proposed location for the WSOH. He asked whether he may be given the opportunity to address FHDC's Council at its meeting on 29 June 2016.

In response, Councillor David Bowman, FHDC's Portfolio Holder for Operations stated that FHDC had been a fully engaged partner in the project from the outset and during the public consultation. While not constitutionally correct to allow a person who neither resided nor worked in the District, it may be possible, subject to the agreement of the Chairman, to enable Mr Reeves to speak at FHDC's Council meeting.

Councillor Reeve thanked Councillor Bowman for the potential opportunity to address FHDC's Council on 29 June 2016.

4. Howard Quayle, Chairman of Fornham All Saints Parish Council, made a statement in connection with financial aspects of the proposed WSOH and why he considered Option 4 was not the best option for the public purse. He requested further information regarding the justification for this Option and urged the Cabinet to reject the proposal on the grounds that Option 5 was workable, well-supported and financially sound.

In response, Councillor John Griffiths, SEBC's Leader of the Council stated that the Options had been analysed against a range of criteria, as detailed in the comprehensive report.

Councillor Peter Stevens, SEBC's Portfolio Holder for Operations added that west Suffolk was faced with significant levels of growth over the coming years and therefore investment in the best facilities that secured the future in terms of efficient and cost effective service delivery for the taxpayer was being sought. A written reply would be provided to Mr Quayle to definitively address the detailed points he raised.

3. West Suffolk Operational Hub (Report Nos: CAB/FH/16/023 and CAB/SE/16/024)

The Cabinets considered the above reports, which sought approval for a number of recommendations for progressing the proposed West Suffolk Operational Hub project.

The Chairman introduced the item and informed that the Cabinets had previously agreed to waive their executive powers which meant that all five recommendations contained in the report would be referred to the Councils for approval.

The following documents were attached to the report:

- Appendix A: Consultation Report
- Appendix B: Identification and Assessment of Potential Options and Sites (updated since the first round of consultation)
- Appendix C: Sustainability Appraisal (updated since the first round of consultation)

Councillor Peter Stevens, SEBC's Portfolio Holder for Operations, drew relevant issues to the attention of both Cabinets. He stated that following concerns raised during the first consultation on this project, a commitment had been made to re-consult. A new consultation was subsequently carried out between 8 January and 19 February 2016, which included placing documentation that had supported the development of a WSOH in the public domain for scrutiny and comment, and also that suggestions for alternative sites to locate a potential WSOH had been sought.

Councillor Stevens acknowledged the extensive work undertaken by respondents to produce the quality of comments received during the second round of consultation, and he thanked those that had responded accordingly. He particularly recognised the concerns raised by residents to the north of Bury St Edmunds on the proposed site of Hollow Road Farm and also made reference to those that had shown support for the proposals. Each response had been carefully considered and answered, with some suggestions being acted upon, for example by adding an extra traffic criterion for assessing potential options.

Councillor Stevens concluded his introduction by thanking the Head of Operations and the Project Team for the significant work involved in reaching this stage; and reiterated that subject to approval of both Councils (the other project partner, Suffolk County Council, already had the necessary approval and delegations in place), the project would then progress to the submission of a detailed planning application, which would be subject to further public consultation. Mark Walsh, Head of Operations was invited to speak. He provided comprehensive details on:

- (a) the number and quality of responses received during the consultation, as provided in Appendix A;
- (b) the merits of co-locating a depot, waste transfer station and Household Waste and Recycling Centre (HWRC) (Option 4) compared to leaving the existing HWRC at Rougham Hill and combining a depot and transfer station on another site (Option 5), which included the findings of the financial analysis of the options;
- (c) the process undertaken during the assessment of the 33 suggested sites, and how Hollow Road Farm remained the strongest option by some margin when considered against 27 separate criteria;
- (d) the transparency of the practices used and the reasoning behind the scores applied during the site assessment process, as shown in Appendices A and B;
- (e) the financial impact of the project, as detailed in section 6 of the report in terms of operational savings, additional income, the capital requirements and the potential cost of borrowing; and
- (f) reasons why the status quo was not sustainable.

Councillor David Bowman, FHDC's Portfolio Holder for Operations, drew attention to additional matters to the attention of the Cabinets, including that this project had created an opportunity for increased collaborative partnership working across Forest Heath District, St Edmundsbury Borough and Suffolk County Councils. He demonstrated his support for the proposals for a WSOH, particularly as it would enable each partnering council to provide cost effective, modern waste services for the taxpayer; and at a site at Hollow Road Farm, that despite being under significant challenge and scrutiny, he considered remained the best option for securing the future of waste management services.

Councillor Beccy Hopfensperger (SEBC), Ward Member for Fornham Ward, was invited to speak and expressed concerns regarding the proposal to site a WSOH at Hollow Road Farm. She referred to the strength of feeling that had been communicated to her from residents in her ward in objection to the proposed site and provided data that had arisen from the consultation that she felt supported a decision not to site co-located facilities at Hollow Road Farm. Reference was also made to alternative sites that she considered would provide better accommodation for a WSOH; and the financial impact of the proposals.

Councillor Paul Hopfensperger (SEBC) made reference to data arising from the consultation and also expressed concerns regarding the proposal to site a WSOH at Hollow Road Farm. He considered the site at Land to the south of West Suffolk Crematorium, which scored +1 in the assessment against qualitative criteria detailed in Appendix B, in comparison to +7 for the Hollow Road Farm site, was more suitable, principally because it was located further away from residential dwellings.

In response to the above scoring process, Councillor Paul Hopfensperger was informed that the scores were the same for both Hollow Road Farm and Land to south of West Suffolk Crematorium, except for the following where the latter site scored lower, as detailed in Appendix B:

- (a) suitability of the local road network;
- (b) visual impact;
- (c) light pollution; and
- (d) because the site was a large east/west orientated site meaning it could be more exposed to the prevailing wind, particularly when compared to Hollow Road Farm which was well-screened along its western boundary.

Councillor Simon Cole, Chairman of FHDC's Overview and Scrutiny Committee, commended the detail of the documentation provided and recognised the benefits of siting a WSOH at Hollow Road Farm.

A detailed discussion was held and the Cabinets duly acknowledged the concerns of residents located in the vicinity of the proposed site, and also the representations made by Councillors Beccy and Paul Hopfensperger. However, the Cabinets considered the consultation, site assessment and financial assessment processes had been extremely thorough, comprehensive and transparent. The partnering councils were required to consider the optimum, most cost effective and viable option for delivering future waste management services for the whole of west Suffolk, and both Cabinets agreed that this would be achieved by siting a WSOH at Hollow Road Farm. All Cabinet Members present therefore unanimously supported the proposals contained in the report.

4. Draft West Suffolk Annual Report 2015/2016 (Report Nos: CAB/FH/16/024 and CAB/SE/16/025)

The Cabinets considered the above reports, which sought approval for the draft West Suffolk Annual Report 2015/2016.

The draft, which was attached as Appendix A, had previously been considered by FHDC and SEBC's Overview and Scrutiny Committees on 8 June and 9 June 2016 respectively. Both Committees had recommended a few minor textual amendments and these were tabled for consideration and accepted.

Councillors John Griffiths (SEBC) and James Waters (FHDC) drew relevant issues to the attention of the Cabinets, including that the Annual Report highlighted the key activities and developments that had been achieved over the financial year 2015/2016, with regard to the priorities set out in the West Suffolk Strategic Plan 2014-2016.

The Cabinets commended the Annual Report and acknowledged the hard work of councillors and officers regarding their roles in working towards achieving the Councils' strategic priorities, as identified in the Report. (SEBC Councillors Beccy and Paul Hopfensperger left the meeting during the consideration of this item.)

5. Introduction of Charging for a Pre-Application Advice Service (Report Nos: CAB/FH/16/025 and CAB/SE/16/026)

The Cabinets considered the above reports, which sought approval for the introduction of a new service that involved charging for pre-planning application advice.

Councillors Lance Stanbury (FHDC) and Alaric Pugh (SEBC) drew relevant issues to the attention of the Cabinets, including that where customers required what was to be classified as 'professional advice', it was proposed that this would now be chargeable. A Charging Schedule had been developed and this was contained in the amended version of Appendix 1 attached to the report, which had been circulated to Members following the publication of the agenda and papers for this meeting.

The proposed Charging Schedule outlined the fees applicable for the various levels of advice and guidance a customer may request, and reflected the same exemptions for charges already laid down in the nationally set fee regulations for planning applications.

Members noted that charging for pre-application advice was now recommended as good practice by the LGA Planning Advisory Service, and that many other local planning authorities in this region already provided this chargeable service. The fees proposed by the West Suffolk authorities were broadly in line with those charged in the region and would provide another source of income for each council, estimated values of which were provided in the report.

Unanimous support was shown for the proposals.

6. Norfolk/Suffolk and Cambridgeshire/Peterborough Devolution

The Cabinets received and noted an update on the current situation in respect of the Norfolk and Suffolk Devolution proposals.

It was now expected that Cambridgeshire and Peterborough would be subject to a separate devolution deal; however, Suffolk Public Sector leaders were meeting on 15 June 2016 to agree the final shape of a Norfolk and Suffolk deal to be proposed to Government and to consider the Governance Review and Governance Scheme.

Following that meeting, the text of the deal document and the proposed governance arrangements, and covering report would be circulated to all St Edmundsbury Borough and Forest Heath District Councillors for their consideration at meetings on 28 and 29 June 2016 respectively and, subject to the agreement of the Councils, the Governance Review and Scheme would then be subject to public consultation.

Due to the challenging nature of the timetable and the process, it had not been possible for the process to be completed in order for the matter to be considered by the Cabinets at this meeting, therefore a formal discussion and any decision taken by Cabinets on the detail would have been premature.

On the conclusion of the informal joint discussions at 6.50 pm, the Chairman then formally opened the meeting of St Edmundsbury Borough Council's Cabinet at 7.00 pm in the Conference Chamber.

Continued on next page for formal minutes of SEBC Cabinet....





Minutes of a meeting of the Cabinet held on Tuesday 14 June 2016 at 7.00 pm in the Conference Chamber, West Suffolk House, Western Way, Bury St Edmunds IP33 3YU

Present: Councillors

Chairman John Griffiths (Leader of the Council) (in the Chair) *Vice Chairman* Sara Mildmay-White (Deputy Leader)

Robert Everitt	Joanna Rayner
Ian Houlder	Peter Stevens
Alaric Pugh	

By Invitation: David Nettleton

(Member of the Performance and Audit Scrutiny Committee (see Minute 218 below)

In attendance:

Diane Hind Susan Glossop **Clive Pollington**

210. Apologies for Absence

No apologies for absence were received.

211. Minutes

The minutes of the meeting held on 24 May 2016 were confirmed as a correct record and signed by the Chairman.

212. **Open Forum**

This item had already been considered during the informal discussions in relation to Items 5 to 8 on the agenda (Item 2 above refers.)

No non-Cabinet Members in attendance wished to speak on Items 9 to 12.

213. Public Participation

This item had already been considered during the informal discussions in relation to Items 5 to 8 on the agenda (Item 2 above refers.)

No members of the public in attendance wished to speak on Items 9 to 12.

214. West Suffolk Operational Hub

Further to the joint informal discussions held prior to the meeting with Forest Heath District Council's Cabinet on Report No: CAB/SE/16/024, *West Suffolk Operational Hub*, it was proposed, seconded and,

RECOMMENDED TO COUNCIL:

That

- (1) the content of Report No: CAB/SE/16/024 and its appendices be noted;
- (2) the progression of a project to deliver a West Suffolk Operational Hub (option 4), be approved;
- (3) the preparation and submission of a detailed planning application for a West Suffolk Operational Hub on land at Hollow Road Farm, be approved;
- (4) approval be given for a gross capital budget of £12.7m (after the Forest Heath District Council contribution) to the Council's Capital Programme for 2016/17, funded in line with paragraphs 6.10 to 6.21 of Report No: CAB/SE/16/024; and
- (5) it be agreed for the Council's Section 151 Officer to make the necessary changes to the Council's 2015/16 prudential indicators as a result of recommendation (4).

215. Draft West Suffolk Annual Report 2015/2016

Further to the joint informal discussions held prior to the meeting with Forest Heath District Council's Cabinet on Report No: CAB/SE/16/025, *Draft West Suffolk Annual Report 2015/2016,* it was proposed, seconded and,

RESOLVED:

That the West Suffolk Annual Report 2015/2016, as contained in Appendix A to Report No: CAB/SE/16/025, be approved, as amended to incorporate the revisions recommended by SEBC and FHDC's Overview and Scrutiny Committees tabled at the Cabinet meeting held on 14 June 2016.

(The revisions proposed by the Overview and Scrutiny Committees are attached to these minutes.)

216. Introduction of Charging for a Pre-Application Advice Planning Service

Further to the joint informal discussions held prior to the meeting with Forest Heath District Council's Cabinet on Report No: CAB/SE/16/026, *Introduction of Charging for a Pre-Application Advice Service*, it was proposed, seconded and,

RESOLVED: That

- (1) the principle of charging for pre application advice as set out in Report No: CAB/SE/16/026, be approved;
- (2) the charging schedule as set out in Appendix 1 (AMENDED) be implemented on 4 July 2016;
- (3) the scale of charges be reviewed annually in accordance with the Fees and Charges policy.

217. Norfolk/Suffolk and Cambridgeshire/Peterborough Devolution: Update

Further to the joint informal discussions held prior to the meeting with Forest Heath District Council's Cabinet on this item, Members noted that no decision was required to be made and therefore no resolution has been recorded.

218. Report of the Performance and Audit Scrutiny Committee: 25 May 2016

The Cabinet received and noted Report No: CAB/SE/16/027, which informed the Cabinet of the following items discussed by the Performance and Audit Scrutiny Committee on 25 May 2016:

- (1) Internal Audit Annual Report (2015/2016) and Outline Internal Audit Plan (2016/2017);
- (2) Balanced Scorecards and Quarter 4 Performance Report 2015/2016;
- (3) West Suffolk Strategic Risk Register Quarterly Monitoring Report March 2016;
- (4) Work Programme Update;
- (5) Financial Outturn Report (Revenue and Capital) 2015/2016;
- (6) Ernst and Young Certification of Claims and Returns Annual Report (2014-2015); and
- (7) Ernst and Young Presentation of External Audit Plan and Fees 2015/2016 and 2016/2017 Indicative Fees.

In the absence of the Chairman and Vice-Chairman of the Committee, Councillor David Nettleton, Member of the Performance and Audit Scrutiny Committee, drew relevant issues to the attention of the Cabinet including that the first four items listed above had been considered jointly with Forest Heath District Council's Performance and Audit Scrutiny Committee.

The Cabinet particularly noted that a detailed discussion had been held on the external audit of the Anglia Revenues and Benefits Partnership and how this body was an example of effective partnership working between local authorities.

219. Guildhall Project, Bury St Edmunds

The Cabinet considered Report No: CAB/SE/16/028, which sought approval for changes to be made to the Memorandum of Understanding (MOU) related to the Guildhall Project, and for assistance by way of providing a bridging loan, if needed, to enable the Project to progress.

In March 2013, the Council joined a consortium with the Guildhall Feoffment Trust and the Bury St Edmunds Heritage Trust Limited to pursue a major refurbishment project for the Guildhall, with the additional long-term aim of making the Guildhall an independent and sustainable community enterprise. This joint venture was defined by a Memorandum of Understanding (MOU) which was approved and signed in 2013 between the three parties, and contained provisions for the asset management of the Guildhall and its companion property, 79 Whiting Street for the duration of the project.

The report provided further details of the basis upon which the MOU was required to be updated, and as detailed in paragraphs 1.5 and 1.8, which was in response to the evolvement of the refurbishment project and the greater certainty given regarding the granting of Heritage Lottery Fund (HLF) funding.

Councillor John Griffiths, Leader of the Council, drew relevant issues to the attention of the Cabinet, including that in May 2016, the project was awarded a grant of £669,000 from the HLF for the refurbishment. Details of the type of conservation work to be undertaken were summarised in the report.

A condition of the HLF grant was that the necessary match-funding must be assembled by October 2016 and, if it were, works could start at that time, with a targeted completion date of summer 2018. The Heritage Trust was now seeking the balance of that match-funding, from a variety of sources.

The Borough Council entered into the project with the partners in 2013 on the basis that the taxpayer would not be required to provide direct capital support. However, a potential short-term scenario had been identified whereby committed sources of match-funding assembled in the coming months were not technically available to the Trustees to spend by the HLF funding deadline in autumn 2016 (for instance if committed from a 2017/18 budget). The Trustees had therefore requested that, if there was reasonable certainty the match-funding would be achieved, the Council would, as a fall-back option, consider offering them a bridging loan, if required, this autumn to guarantee the project would go ahead. This would achieve the objectives of the MOU and address the largest project risk, which was the loss of the HLF grant.

Further details regarding proposed terms for granting a loan were provided in the report, together with the possibility of the need for the Council to continue to carry out urgent and essential repairs to the Guildhall and 79 Whiting Street prior to any transfer of any responsibility. Such repairs, would however, be funded from the rents received from the two properties.

The Cabinet supported the proposed changes to the MOU and recognised the need to have a fall-back option, by way of providing a bridging loan, should

the promised funding not be in place by October 2016, thus minimising the risk of losing the HLF grant.

Councillor Joanna Rayner, Portfolio Holder for Leisure and Culture, and Alex Wilson, Director, were formally acknowledged for their work in assisting with the progression of this commendable project.

RESOLVED: That:

- (1) the content of Report No: CAB/SE/16/028 be noted;
- (2) the Director be authorised to update the 2013 Memorandum of Understanding for the Guildhall Project on the basis outlined in paragraphs 1.5 and 1.8 of Report No: CAB/SE/16/028.

RECOMMENDED TO COUNCIL:

- (3) The principle of making a bridging loan in autumn 2016 to enable progression of the conservation works at the Guildhall, be approved; and
- (4) if the loan is required, the Head of Resources and Performance, in consultation with the Leader, the Portfolio Holder for Resources and Performance and the Services Manager (Legal), be authorised to negotiate and agree the terms of such a loan with the Bury St Edmunds Heritage Trust Ltd and/or the Guildhall Feoffment Trust and to issue the funding and necessary legal agreements, taking into consideration the Council's loans policy and subject to the value of the loan not exceeding a professional valuation of 79 Whiting Street, Bury St Edmunds (against which it will be secured).

220. Decisions Plan: 1 June 2016 to 31 May 2017

The Cabinet considered Report No: CAB/SE/16/023, which was the Cabinet Decisions Plan covering the period June 2016 to May 2017.

Members took the opportunity to review the intended forthcoming decisions of the Cabinet; however, no further information or amendments were requested on this occasion.

221. Revenues Collection Performance and Write-Offs

The Cabinet considered Report No: CAB/SE/16/030, which provided the collection data in respect of Council Tax and National Non-Domestic Rates and sought approval for the write-off of debts as contained in the Exempt Appendices.

Councillor Ian Houlder, Portfolio Holder for Resources and Performance, drew relevant issues to the attention of the Cabinet, including the current collection performance, as set out in Section 3 of the report.

RESOLVED:

That the write-off of the amounts detailed in the exempt appendices to Report No: CAB/SE/16/030 be approved, as follows:

- (1) Exempt Appendix 1: Non Domestic Rates £21,708.36
- (2) Exempt Appendix 2: Sundry Debt £13,553.83

222. Exclusion of Press and Public

See minute 223 below.

223. Exempt Appendices: Revenues Collection Performance and Write-Offs (paras 1 and 2)

The Cabinet considered Exempt Appendices 1 and 2 to Report No: CAB/SE/16/030 under Agenda Item 12 , however no reference was made to specific detail and therefore this item was not held in private session.

The meeting concluded at 7.18 pm

Signed by:

Chairman

Joint Informal Cabinet: 14 June 2016 Draft West Suffolk Annual Report 2015/16 (Report Nos: CAB/FH/16/024 and CAB/SE/16/025)

Amendments recommended by:

- St Edmundsbury Borough Council Overview and Scrutiny Committee:
 - 8 June 2016 (Report No: OAS/SE/16/013); and
- Forest Heath District Council Overview and Scrutiny Committee:
 9 June 2016 (Report No: OAS/FH/16/014)
- Page 6, in the infographic that states: 'We have invested £96,900 in small businesses across West Suffolk since our **Small Business Grant** schemes began', add the statistic: 'Since 2011, a total of £61,000 has been invested in Forest Heath, helping support businesses with a collective turnover of around £2.1 million a year'.
- Page 9, third paragraph on Solar for Business, amend to read: `This scheme also has an impact on our finances; during 2015/16 we invested £620,000 on 16 solar for businesses properties which are projected to return an average annual income for the councils of £82,900. This represents an annual return on investment of more than 10%. This scheme is part of the West Suffolk Community Energy Plan which plans to invest £1.62 million in energy efficiency schemes over the next 3 years. The council receives a return on their financial investment and it supports local business through lower energy bills, improving their building, saving money, cutting energy use and reducing CO2 emissions.'
- Page 11, change the photograph of Mildenhall.
- Page 16, change second sentence under 'Organic Waste' to: 'Due to changes in funding arrangements we had to make changes to the way we provide this service and offer a new subscription for a garden waste collection service to those households.'
- It was agreed that an executive summary of the Annual Report be prepared, which would be useful for Members to share with Parish Councillors.

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Minutes of an extraordinary meeting of the Cabinet held on Tuesday 28 June 2016 at 11.26 pm in the Conference Chamber, West Suffolk House, Western Way, Bury St Edmunds IP33 3YU

Present: **Councillors**

Chairman John Griffiths (Leader of the Council) (in the Chair) *Vice Chairman* Sara Mildmay-White (Deputy Leader)

Robert Everitt	Joanna Rayner
Ian Houlder	Peter Stevens
Alaric Pugh	

224. Apologies for Absence

No apologies for absence were received.

225. Norfolk and Suffolk Devolution Agreement

The Cabinet considered Report No: CAB/SE/16/032, which sought an endorsement of the recommendations considered by Council in respect of the Norfolk and Suffolk Devolution Agreement contained in Report No: COU/SE/16/010.

Although approved by Council on 28 June 2016 at its meeting immediately preceding this meeting, the decisions taken on the Norfolk and Suffolk Devolution Agreement were technically considered to be executive decisions, hence Cabinet's separate consideration.

The Cabinet subsequently endorsed all eight recommendations previously considered and resolved by Council in Report No: COU/SE/16/010, as reproduced in Report No: CAB/SE/16/032.

RESOLVED: That

The following recommendations approved by Council on 28 June 2016, in respect of the Norfolk and Suffolk Devolution Agreement contained in Report No: COU/SE/16/010, be endorsed:

1. That the Authority endorses the signing of the Norfolk and Suffolk Devolution Agreement by the Leader.

- 2. That, on the basis of the Governance Review, and having regard to any impact on equalities explored in the Equalities Impact Assessment (EqIA), the Authority concludes that the establishment of a Mayoral Combined Authority for Norfolk and Suffolk is the option which most fully permits the effective discharge of the functions that Government is prepared to devolve to this area.
- 3. That the Authority endorses and supports the publication of the draft Scheme for a Norfolk and Suffolk Mayoral Combined Authority as attached to this report for consultation purposes, subject to such final revisions as may be approved by the Chief Executive in consultation with the Leader, and prior to the commencement of the formal consultation exercise. Such formal consultation, on the Scheme, to commence once all Norfolk and Suffolk Councils have considered the matters in this report and, in any event, no later than the 4 July 2016. In the event that a Constituent Authority named in the attached Scheme does not agree to endorse the Deal Agreement and/or the Scheme, the Authority authorises, through its Chief Executive the relevant changes to be made to the Deal Agreement, the Scheme and the Governance Review to reflect that Authority's nonparticipation.
- 4. That the outcome of the consultation exercise is submitted to the Secretary of the State by the Chief Executive, in consultation with the Leader, by early September.
- 5. That council meets by no later than 28 October 2016 to consider giving consent to an Order establishing a Mayoral Combined Authority for Norfolk and Suffolk.
- 6. Insofar as any of the matters referred to in Report No: COU/SE/16/010 concern the discharge of functions ancillary to the endorsing and signing of the Norfolk and Suffolk Devolution Agreement and the publication of the Scheme, authority is delegated to the Chief Executive in consultation with the Leader, to take all necessary steps and actions to progress the recommendations detailed in this report.
- 7. Negotiations on the Deal agreement have only recently been concluded and the Review and Scheme have been subject to last minute change. In the event that additional powers are required by the Combined Authority to deliver the Deal Agreement, authority is delegated to the Chief Executive, in agreement with the other Chief Executives across Norfolk and Suffolk to make the necessary changes to the Scheme.
- 8. That further reports are presented to the Authority as appropriate as the Devolution process develops.

The meeting concluded at 11.27 pm

Signed by:

Chairman

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Informal Joint Cabinet



Notes of informal discussions of the SEBC/FHDC Cabinets held on Tuesday 19 July 2016 at 6.00 pm in the Conference Chamber West, West Suffolk House, Western Way, Bury St Edmunds, IP33 3YU

Present:	Councillors		
	St Edmundsbury Borough Council (SEBC)		
	John Griffiths (in the Chair for the informal discus		
	Robert Everitt Ian Houlder Sara Mildmay-White	Joanna Rayner Peter Stevens	
In attendance:	Susan Glossop		
	Forest Heath District Council (FHDC)		
	David Bowman Andy Drummond Stephen Edwards	Robin Millar Lance Stanbury	
In attendance:	Simon Cole Victor Lukaniuk		
Prior to the for two substantive		sions took place on the following	
	ffolk: Promoting Physical Activ	rity	

(2) Review of the Terms of Reference of the Joint Member Development Group

All Members of Forest Heath District Council's Cabinet had been invited to attend St Edmundsbury Borough Council's Offices to enable joint informal discussions on the reports to take place between the two authorities, prior to seeking formal approval at their respective separate Cabinet meetings, immediately following the informal discussions.

The Leader of St Edmundsbury Borough Council welcomed all those present to West Suffolk House and the Interim Service Manager (Legal and Democratic Services) advised on the format of the proceedings for the informal discussions and subsequent separate meetings of each authority. Under their Constitutions, both Cabinets listed as standing agenda items: an 'Open Forum' which provided the opportunity for non-Cabinet Members to discuss issues with Cabinet and also 'Public Participation', which provided the opportunity for Members of the public to speak. Therefore, as any matters arising from the discussions held during these agenda items may have some bearing on the decisions taken during the separate formal meetings, non-Cabinet Members and members of the public were invited to put their questions/statements prior to the start of the joint informal discussions.

1. **Open Forum**

No non-Cabinet Members in attendance wished to speak under this item in relation to Items 4. and 5. of the agenda.

2. **Public Participation**

There were no members of the public in attendance who wished to speak under this item in relation to Items 4. and 5. of the agenda.

3. West Suffolk: Promoting Physical Activity (Report Nos: CAB/SE/16/033 and CAB/FH/16/029)

The Cabinets were presented with this report which set out a framework to enable and encourage people to lead active lives and increase activity levels across West Suffolk. This would lead to the development of area plans which would help identify gaps and prioritise actions in line with the Councils' and its partners, priorities to increase opportunities for people to take part in physical activity. This framework would build on the work undertaken by 4Global, to help shape West Suffolk into a place that would achieve the aim to increase physical activity, therefore, improving the health and wellbeing of its residents.

Within this framework there was also the intention to develop an Open Space, Sport and Recreation Supplementary Planning Document (SPD) for West Suffolk as a whole. This would also informed how the local area was shaped to support both Councils' aims to enable and encourage people to lead more active lives.

Councillors Joanna Rayner (SEBC) and Andy Drummond (FHDC), Portfolio Holders for Leisure and Culture, also drew relevant issues to the attention of both Cabinets.

Councillor Robin Millar (FHDC) referred to Appendix A and, in particular, to the column entitled '*Children with excess weight (Year 6)'* and queried the figure in relation to the '*All Saints Ward, Newmarket'* of '28.8%', as to whether this figure this should actually be classified as '*Green'* as the figure was '*Better than Suffolk'* which was '30.5%'. The Portfolio Holders acknowledged this query and confirmed that this would be clarified accordingly.

4. Review of the Terms of Reference of the Joint Member Development Group (Report Nos: CAB/SE/16/034 and CAB/FH/16/030)

The Cabinets were presented with this report which was requesting the Joint Member Development Group (JMDG) review their Terms of Reference (and to make any necessary amendments) to reflect the evolving role of Members, as Leaders, in the current and future challenging and changing times.

The report explained that the JMDG had provided a programme developed, in part, from a training needs analysis completed annually, that aimed to equip and develop members for their roles. This had been recognised as being successful and effective at the time of the joint award of the Charter for Elected Member Development in September 2014. However, given that this was two years ago, there must not be complacency and the Councils should continue to aspire improvement in the work undertaken.

Councillors Stephen Edwards (FHDC) and Ian Houlder (SEBC), Portfolio Holders for Resources and Performance, also drew relevant issues to the attention of both Cabinets.

On the conclusion of the informal joint discussions at 6.15 pm, the Chairman then formally opened the meeting of St Edmundsbury Borough Council's Cabinet at 6.16 pm in the Conference Chamber West.





Minutes of a meeting of the Cabinet held on Tuesday 19 July 2016 at 6.16 pm in the Conference Chamber West, West Suffolk House, Western Way, Bury St Edmunds, IP33 3YU

Present:

Councillors

Chairman John Griffiths (Leader of the Council) (in the Chair) **Vice Chairman** Sara Mildmay-White (Deputy Leader)

Robert Everitt Ian Houlder Joanna Rayner Peter Stevens

In attendance: Susan Glossop

226. Apologies for Absence

Apologies for absence were received from Councillor Alaric Pugh.

227. **Open Forum**

This item had already been considered during the informal discussions in relation to Items 4. and 5. on the agenda (Item 1. above within the notes of the informal discussions refers).

228. Public Participation

This item had already been considered during the above informal discussions in relation to Items 4. and 5. on the agenda (Item 2. above within the notes of the informal discussions refers).

229. West Suffolk: Promoting Physical Activity (Report No: CAB/SE/16/033)

Further to the joint informal discussions held prior to the meeting with Forest Heath District Council's Cabinet on Report No: CAB/SE/16/033, it was proposed, seconded and

RESOLVED:

That the West Suffolk: Promoting Physical Activity Framework, as set out in Appendix A to Report No: CAB/SE/16/033 be approved (with clarification on

whether the figure for '*Children with excess weight (Year 6)*' in relation to the '*All Saints Ward, Newmarket*' of '28.8%', should be classified as '*Green*').

230. Review of the Terms of Reference of the Joint Member Development Group (Report No: CAB/SE/16/034)

Further to the joint informal discussions held prior to the meeting with Forest Heath District Council's Cabinet on Report No: CAB/SE/16/034, it was proposed, seconded and

RESOLVED:

That the Joint Member Development Group reviews their Terms of Reference and programme to reflect the evolving role of members as Leaders in challenging and changing times, based on the structure outlined in Report No: CAB/SE/16/034.

The meeting concluded at 6.17 pm

Signed by:

Chairman

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Cabinet



St Edmundsbury BOROUGH COUNCIL

Title of Report:	Report of the Overview and Scrutiny Committee: 8 June 2016			
Report No:	CAB/SE/16/035			
Report to and date:	Cabinet	6 September 2016		
Chairman of the Committee:	Diane Hind Chairman of the Overview and Scrutiny Committee Tel: 01284 706542 Email : diane.hind@stedsbc.gov.uk			
Lead Officer:	Christine Brain Scrutiny Officer Tel: 01638 719729 Email: <u>christine.brain@westsuffolk.gov.uk</u>			
Purpose of report:	 On 8 June 2016, the Overview and Scrutiny Committee considered the following items: (1) Draft West Suffolk Annul Report (2015-2016); (2) Presentation by Leader of the Council on his Portfolio Holder responsibilities; (3) New Housing Development Sites Joint Task and Finish Group – Update; (4) Decisions Plan: June 2016 to May 2017; and (5) Work Programme and Re-Appointments to Task Groups / SCC Health Scrutiny. 			
Recommendation:	-	sted to <u>NOTE</u> the contents 6/035, being the report of rutiny Committee.		

Key Decision: (Check the appropriate box and delete all those that <u>do not</u> apply.)	<i>definitio</i> Yes, it is No, it is	Is this a Key Decision and, if so, under which definition? Yes, it is a Key Decision - □ No, it is not a Key Decision - ⊠ Report for information only.		
рар		e Reports listed under background bers below		
рар		e Reports listed under background pers below		
Implications:				
<i>Are there any financial implications?</i> <i>If yes, please give details</i>		 Yes □ No □ See Reports listed under background papers below 		
<i>Are there any staffing implications?</i> <i>If yes, please give details</i>			 Yes □ No □ See Reports listed under background papers below 	
<i>Are there any ICT implications? If yes, please give details</i>			 Yes □ No □ See Reports listed under background papers below 	
<i>Are there any legal and/or policy</i> <i>implications? If yes, please give</i> <i>details</i>		 Yes □ No □ See Reports listed under background papers below 		
<i>Are there any equality implications?</i> <i>If yes, please give details</i>		 Yes □ No □ See Reports listed under background papers below 		
Risk/opportunity as	ssessmen	it:	(potential hazards or opportunities affecting corporate, service or project objectives)	
ri	nherent le sk (before ontrols)	vel of	Controls	Residual risk (after controls)
See Reports listed under background papers below				
Wards affected:		All Wards		
Background papers:		Please see background papers, which are listed at the end of the report.		
Documents attached:		None		

1. Key issues and reasons for recommendation

1.1 Draft West Suffolk Annual Report 2015-2016 (Report No: OAS/SE/16/013)

- 1.1.1 The Constitution requires that the Overview and Scrutiny Committee receives reports from the Leader of the Council or representatives of Cabinet, either prior to the commencement of each financial year or at its first meeting after each Annual Council meeting on the Cabinet's priorities and its performance in the previous year.
- 1.1.2 The St Edmundsbury Leader attended the meeting of the Overview and Scrutiny Committee and presented the Annual Report, which outlined the Draft West Suffolk Annual Report (2015-2016). The Annual Report for the third time had been written as a joint West Suffolk document and was before the Overview and Scrutiny Committees for their comments.
- 1.1.3 The Leader highlighted relevant issues to the attention of the Committee. In particular, the start of the Eastern Relief Road build; working with ONE Haverhill to develop a masterplan for Haverhill town centre; the purchase of Abbots House, Bury St Edmunds and the continued success of the locality budget scheme.
- 1.1.4 Members examined the document in detail and asked a number of questions of the Leader and officers, to which comprehensive responses were provided. Discussions included providing an executive summary of the draft West Suffolk Annual Report for Parish Councils and housing.

1.2 <u>Presentation by the Leader of the Council on his Portfolio Holder</u> <u>Responsibilities (Report No: OAS/SE/16/014 and Verbal)</u>

- 1.2.1 As set out in the Council's Constitution, at every ordinary Overview and Scrutiny Committee meeting at least one Cabinet Member shall be invited to attend to give an account of his or her portfolio and to answer questions from the Committee.
- 1.2.2 Report No: OAS/SE/16/014 set out the overall responsibilities of Councillor John Griffiths, Leader of the Council who had been invited to the meeting to discuss his portfolio.
- 1.2.3 Members discussed the presentation in detail and asked questions of the Leader of the Council and officers, to which comprehensive responses were provided. In particular, discussions were held on the two devolution deals, shared funding and how the proposed directly elected mayor(s) would be funded; the post office building in Bury St Edmunds and the proposed of enhancing it as another community facility.
- 1.2.4 There being no decision required, the Committee **<u>noted</u>** the contents of the presentation.

1.3 New Housing Development Sites Joint Task and Finish Group – Update

- 1.3.1 The Committee was advised that since the last meeting of the Joint Task and Finish Group in December 2015, the Service Manager for Planning-Development had been working with Suffolk authorities to come to an agreement on the wording of highways conditions designed to address the adoptions issues which often arise on new housing developments/estates.
- 1.3.2 The Committee was further advised that the Service Manager had not been able to finalise the work with Suffolk Highways due to recent staff changes, but was actively pursuing the finalisation of this work and planned to report back to the next Overview and Scrutiny Committee on 20 July 2016.
- 1.3.3 The Committee **<u>noted</u>** the contents of the update.

1.4 Decisions Plan: June 2016 to May 2016 (Report No: OAS/SE/16/0015)

- 1.4.1 The Committee considered the latest Decisions Plan, covering the period June 2016 to May 2017. Members reviewed the Decisions Plan in detail and asked questions to which responses were provided.
- 1.4.2 There being no decision required, the Committee **<u>noted</u>** the contents of the Decisions Plan.

1.5 Work Programme Update and Re-Appointments to Task and Finish Groups / Suffolk County Council Health Scrutiny (Report No: OAS/SE/16/016)

1.5.1 Task and Finish Groups

The Committee considered the current Joint Task and Finish Group running, being the New Housing Development Sites (Joint Scrutiny Review). The Joint Task and Finish Group had been set up with Forest Heath's Overview and Scrutiny Committee to "Jointly review the unacceptable length of time taken by housing developers to bring highways, footpaths and community facilities (landscaping/open-space/drainage/sustainable urban drainage) up to adoption standards on new developments".

1.5.2 The Committee **RESOLVED that Councillor Jim Thorndyke; Diane Hind** and Angela Rushen be re-appointed/appointed to the New Housing Development Sites Joint Task and Finish Group.

1.5.3 <u>Suffolk County Council Health Scrutiny</u>

Members were made aware of Suffolk County Council's reinstatement of its Health Scrutiny Committee. This body included a representative from each of the County's districts and boroughs.

1.5.4 The Committee considered the report and nominated Councillor Paul Hopfensperger as the Borough Council's nominated representative and Councillor Margaret Marks as the nominated substitute on the Suffolk Heath Scrutiny Committee for 2016-2017. The Committee **RECOMMENDS that full Council be asked to confirm the appointment of Councillor Paul**

Hopfensperger as the representative and Councillor Margaret Marks as the Substitute representative to the Suffolk Health Scrutiny Committee for 2016-2017.

1.5.5 <u>Work Programme Update</u>

The Committee received and **<u>noted</u>** Report No: OAS/SE/16/016, which provided an update on the current status of the Committee's Work Programme for 2016-2017.

2. Background Papers

- 2.1.1 <u>Report No: OAS/SE/16/013</u> to the Overview and Scrutiny Committee: Draft West Suffolk Annual Report 2015-2016
- 2.1.2 <u>Report No: OAS/SE/16/014</u> to the Overview and Scrutiny Committee: Presentation by the Leader of the Council on his Portfolio Holder Responsibilities
- 2.1.3 <u>Report No: OAS/SE/16/015</u> to the Overview and Scrutiny Committee: Decisions Plan: June 2016 to May 2017
- 2.1.4 <u>Report No: OAS/SE/16/016</u> to the Overview and Scrutiny Committee: Work Programme and Re-Appointments to Task Groups / SCC Health Scrutiny

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St Edmundsbury BOROUGH COUNCIL

Title of Report:	Report of the Overview and Scrutiny Committee: 20 July 2016		
Report No:	CAB/SE/16/		
Report to and date:	Cabinet	6 September 2016	
Chairman of the Committee:	Diane Hind Chairman of the Overview and Scrutiny Committee Tel: 01284 706542 Email : <u>diane.hind@stedsbc.gov.uk</u>		
Lead Officer:	Christine Brain Democratic Services Officer (Scrutiny) Tel: 01638 719729 Email: <u>christine.brain@westsuffolk.gov.uk</u>		
Purpose of report:	 Email: christine.brain@westsuffolk.gov.uk On 20 July 2016, the Overview and Scrutiny Committee considered the following items: (1) Presentation by the Portfolio Holder for Housing; (2) Dog Fouling in West Suffolk (3) Review and Revision of the Constitution – Quarterly Report; (4) Directed Surveillance Authorised Applications (Quarter 1); (5) Decisions Plan: July 2016 to May 2017; and (6) Work Programme Update. 		
Recommendation:	of Report No: CAB/S	sted to <u>NOTE</u> the contents E/16/036, being the report Scrutiny Committee.	

Key Decision: (Check the appropriate box and delete all those that <u>do not</u> apply.)	Is this a Key Decision and, if so, under which definition? Yes, it is a Key Decision - □ No, it is not a Key Decision - ⊠ Report for information only.			
Consultation:			e Reports listed und pers below	er background
Alternative option(s	5):		e Reports listed und pers below	er background
Implications:				
<i>Are there any financi If yes, please give de</i>	tails		Yes □ No □ • See Reports lis background pa	
Are there any staffin If yes, please give det	tails		Yes □ No □ • See Reports lis background pa	
Are there any ICT imp yes, please give detai		' If	 Yes □ No □ See Reports listed under background papers below 	
Are there any legal a implications? If yes, p details		-	 Yes □ No □ See Reports listed under background papers below 	
Are there any equalit If yes, please give det		ions?	 Yes □ No □ See Reports listed under background papers below 	
Risk/opportunity as	ssessmen	it:	(potential hazards or opportunities affecting corporate, service or project objectives)	
ri	nherent le sk (before ontrols)	vel of	Controls	Residual risk (after controls)
See Reports listed under background papers below				
Wards affected:		All Wards	1	
Background papers:		Please see background papers, which are listed at the end of the report.		
Documents attached:		None		

1. Key issues and reasons for recommendation

1.1 Presentation by the Portfolio Holder for Housing (Report No: OAS/SE/16/017 and Verbal)

- 1.1.1 As set out in the Council's Constitution, at every ordinary Overview and Scrutiny Committee meeting at least one Cabinet Member shall be invited to attend to give an account of his or her portfolio and to answer questions from the Committee.
- 1.1.2 Report No: OAS/SE/16/017 sets out the overall responsibilities of Councillor Sara Mildmay-White, Portfolio Holder for Housing who had been invited to the meeting to discuss her portfolio.
- 1.1.3 Members discussed the presentation in detail and asked questions of the Portfolio Holder for Housing and officers, to which comprehensive responses were provided. In particular detailed discussions were held on Barley Homes Group Limited and the number of sites they were proposing to develop in Bury; anticipated income from Barley Homes Group Limited; homelessness applications; Home-link's new software operating system and recent software glitches; affordable housing figures and starter homes; devolution and how that would help to deliver housing; houses in multiple occupation and the frequency of inspection intervals; what plans the council had for providing more rented properties or building council houses; and how to bring empty properties back into use.
- 1.1.4 There being no decision required, the Committee **<u>noted</u>** the contents of the presentation.

1.2 Dog Fouling in West Suffolk – Update (Report No: OAS/SE/16/018)

- 1.2.1 The Committee received Report No: OAS/SE/16/018, which updated Members on previous information provided in relation to the extent of dog fouling in St Edmundsbury and the actions that are taken to help eliminate it. In particular the report provided an overview of the actions and investigations undertaken to combat dog fouling, including an update on progress with the trail at the London Borough of Barking and Dagenham to investigate the use of DNA registration to tackle dog fouling.
- 1.2.2 The report included information on:
 - A trial with Wickhambrook Parish Council on the effective reduction of dog fouling;
 - Public Space Protection Orders;
 - Fixed Penalty Notice Reward Scheme;
 - DNA Registration;
 - Guidance for Staff; and
 - Additional projects.
- 1.2.3 The Committee considered the report in detail and asked a number of questions to which responses were provided. In particular discussions were held on the affects of Toxocara Canis; PSPO and what would be included; the

potential for rolling out the Wickhambrook scheme to Haverhill; and how enforcement would be exercised.

1.2.4 The Vice-Chairman of the Committee endorsed the reward scheme and suggested that the scheme be widened out even further to include people littering, especially along the A14. The dog fouling scheme would be an excellent starting point.

1.2.5 The Committee **RECOMMENDS that the Head of Operations be asked to progress the:**

- (1) trialling of a reward scheme as a means to encourage information to be reported about dog fouling incidents; and
- (2) proposed conditions for a potential Public Space Protection Order in St Edmundsbury.
- 1.2.6 The above recommendation is required to be **<u>noted</u>** by the Cabinet.

1.3 **Review and Revision of the Constitution (Quarterly Report) (Verbal)**

- 1.3.1 As set out in the Council's Constitution, the Overview and Scrutiny Committee on a quarterly basis would receive a report from the Monitoring Officer setting out minor amendments made arising from changes to legislation, changes to staffing structures/job descriptions or changes in terminology.
- 1.3.2 The Committee was advised that in Quarter 1, no such amendments had been undertaken by the Monitoring Officer under delegated authority.

1.4 **Directed Surveillance Authorised Applications (Quarter 1) (Verbal)**

- 1.4.1 The Regulation of Investigatory Powers (Directed Surveillance and Covert Human Intelligence Sources) Order 2010 requires that Members should scrutinise the authority's use of its surveillance powers on a quarterly basis. In June 2010 it was agreed that this requirement should be fulfilled by the Overview and Scrutiny Committee.
- 1.4.2 The Committee was advised that in Quarter 1, no such surveillance had been authorised.

1.5 Decisions Plan: July 2016 to May 2017 (Report No: OAS/SE/16/019)

- 1.5.1 The Committee considered the latest Decisions Plan, covering the period July 2016 to May 2017. Members reviewed the Decisions Plan in detail and asked questions to which responses were provided.
- 1.5.2 There being no decision required, the Committee **<u>noted</u>** the contents of the Decisions Plan.

1.6 Work Programme Update (Report No: OAS/SE/16/020)

- 1.6.1 The Committee received and **noted** Report No: OAS/SE/16/020, which provided an update on the current status of the Committee's Work Programme and the Task and Finish Groups appointed by the Committee.
- 1.6.2 The Committee also received and <u>noted</u> an update from the Service Manager (Planning –Development) on the current positon of the New Housing Development Sites Joint Task and Finish Group. The update provided an overview; highways adoption/maintenance conditions; planning conditions and smarter corporate working.
- 1.6.3 The introduction of standard conditions regarding adoption would improve the situation the Council currently had and the good practice of pre-application advice and the development team approach would also provide benefits to address the concerns raised by the Joint Task and Finish Group.
- 1.6.4 Whilst the adoption conditions for Highways had yet to be agreed across the Suffolk Authorities, officers would continue to work to achieve this. A final report would be presented to the Committee once this had been achieved (or September 2016).
- 1.6.5 Finally, the Chairman informed Members that following discussions held with the Chairman of St Edmundsbury's Overview and Scrutiny Committee on devolution it was agreed that a Joint Overview and Scrutiny meeting would be held on Tuesday 4 October 2016, at 6pm at West Suffolk House, Bury St Edmunds to consider the item.

2. Background Papers

- 2.1.1 <u>Report No: OAS/SE/16/017</u> to the Overview and Scrutiny Committee: Presentation by the Portfolio Holder for Housing
- 2.1.2 <u>Report No: OAS/SE/16/018</u> to the Overview and Scrutiny Committee: Dog Fouling in West Suffolk
- 2.1.3 <u>Report No: OAS/SE/16/019</u> to the Overview and Scrutiny Committee: Decisions Plan: July 2016 – May 2017
- 2.1.4 <u>Report No: OAS/SE/16/020</u> to the Overview and Scrutiny Committee: Work Programme Update

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St Edmundsbury BOROUGH COUNCIL

Title of Report:	Report of the Anglia Revenues and Benefits Partnership Joint Committee: 21 June 2016		
Report No:	CAB/SE/16/037		
Report to and date:	Cabine	t	6 September 2016
Portfolio holder:	Tel: 012	0 Holder for Res 284 810074	sources and Performance estsuffolk.gov.uk
Lead officer:	Jill Korw Director Tel: 012	vin - 284 757252	stsuffolk.gov.uk
Purpose of report:	 On 21 June 2016 the Anglia Revenues and Benefits Partnership (ARP) Joint Committee considered the following substantive items of business: (1) Performance Report; (2) Risk Register; (3) Medium Term Financial Plan; and (4) Opportunities for ARP. This report is for information only. No decisions are 		
Recommendation:	required by the Cabinet. The Cabinet is requested to <u>NOTE</u> the content of Report No: CAB/SE/16/037 being the report of the Anglia Revenues and Benefits Partnership Joint Committee.		
Key Decision: (Check the appropriate box and delete all those that <u>do not</u> apply.)	Is this a Key Decision and, if so, under which definition? Yes, it is a Key Decision - □ No, it is not a Key Decision - ⊠		
Consultation: Alternative option(s	 See reports of ARP Joint Committee at link provided under 'Background papers' See reports of ARP Joint Committee at link provided under 'Background papers' 		

Implications:	
<i>Are there any financial implications?</i> <i>If yes, please give details</i>	 Yes □ No □ See reports of ARP Joint Committee at link provided under 'Background papers'
<i>Are there any staffing implications?</i> <i>If yes, please give details</i>	Yes □ No □ • See reports of ARP Joint Committee at link provided under `Background papers'
<i>Are there any ICT implications? If yes, please give details</i>	Yes □ No □ • See reports of ARP Joint Committee at link provided under `Background papers'
<i>Are there any legal and/or policy</i> <i>implications? If yes, please give</i> <i>details</i>	 Yes □ No □ See reports of ARP Joint Committee at link provided under 'Background papers'
<i>Are there any equality implications?</i> <i>If yes, please give details</i>	Yes □ No □ • See reports of ARP Joint Committee at link provided under `Background papers'
Risk/opportunity assessment: See reports of ARP Joint Committee at link provided under 'Background papers'	(potential hazards or opportunities affecting corporate, service or project objectives)
Ward(s) affected:	All Ward/s
Background papers: (all background papers are to be published on the website and a link included)	Breckland DC Website: <u>http://democracy.breckland.gov.uk/ie</u> <u>ListDocuments.aspx?CId=109&MId=3</u> <u>819&Ver=4</u>
Documents attached:	None

1. Key Issues

1.1 Performance Report (Agenda Item 7)

(a) <u>Operational Performance</u>

- 1.1.1 The Joint Committee had received and noted the Annual Report for Operational Performance which covered the period 1 April 2015 to 31 March 2016. The report details ARP's key achievements, activities and performance in 2015/2016 respect of:
 - Understanding and reacting to welfare reform changes.
 - The transfer of Housing Benefit Fraud to the Department of Work and Pensions (DWP) and the determination of what fraud services should be retained.
 - The introduction of an in-house Enforcement Agency.
 - Phase 2 of the integration of all seven partners to bring about equalisation of service provision.
 - Development of a commercial strategy and trading arm for future growth and efficiencies.
- 1.1.2 The report concludes that 2015/2016 has been a very challenging and successful year. ARP is considered to be in a very good position moving into 2016/2017 to implement the strategies being formulated in the Transformation Programme.
- 1.1.3 This detailed report can be viewed as part of the reports pack on Breckland District Council's website at:

http://democracy.breckland.gov.uk/documents/g3818/Public%20reports%20pack%2022nd-Mar-2016%2010.00%20Anglia%20Revenues%20and%20Benefits%20Partnership%20Joint%20Committee.pdf? T=10

- 1.1.4 Members were updated at the meeting on various topics, including that:
 - the retention of an ARP Fraud Team (following the transfer of Housing Benefit Fraud Services to the DWP) had been extremely successful with targets for 2016/2017 having already been met, and therefore the targets would be reviewed soon.
 - The in-house Enforcement Agency had by year end, generated a surplus of £277,000 which had far exceeded expectations.
 - The project to implement a Document Imaging System with single access across all seven partners was moving to stage two. The migration of documents was reaching completion and with all sites aligned to the current working practices on the Imaging System, stage two would be undertaken to enhance the functionality of the system and the expansion of available of automation.
 - Work was in progress to encourage more customers to use the services of the ARP Enforcement Agency.

- (b) <u>Financial Performance</u>
- 1.1.5 Members had noted that with the exception of one, targets had been met by all partner authorities with the majority of indicators annotated green as at 31 March 2016, as shown on the Balanced Scorecard at:

http://democracy.breckland.gov.uk/documents/s39174/Appendix%20A%20a nnual%20report%20-%20ARP%20Balanced%20scorecard.pdf

- 1.1.6 The above report provides further information on indicators relevant to each partner authority, which are grouped under the following headings:
 - (a) Financial: Collection, Budget Management
 - (b) Customer: Customer Satisfaction, Channel Shift
 - (c) Internal Process: Collection, Fraud
 - (d) Learning and Growth: Performance Management
- 1.1.7 In respect of the financial report for the full financial year, the Joint Committee had noted the final out-turn position for 2015/2016 was a surplus of £370,821.
- 1.1.8 The Joint Committee had previously approved the contribution of the 2015/2016 surplus to the ARP Investment Fund. As at 31 January 2016, the surplus was expected to be in the region of £330,000, comprising £178,000 below budget spend and £155,000 of unspent grants. The new Enforcement Agency had however, performed exceptionally well, delivering a surplus of £277,000 in its first part year, and in addition to this, the partnership costs had come in under budget at the end of the year by £272,000. Further details of the out-turn and variances are shown in Appendix A attached to the Joint Committee report. After making the agreed contributions to the Investment Fund of previous underspends and unspent grants, a surplus of £371,000 had been achieved by the partnership.
- 1.1.9 The Joint Committee had noted that the partner authorities had been fully supportive of the ARP and were prepared to take risks in order to generate returns, therefore it had been recommended that this surplus of £371,000 achieved in 2015/16 be distributed back to the partners on the agreed gain share percentages. Specifically, St Edmundsbury would receive £52,197 from the share of the surplus.
- 1.1.10 The Joint Committee **RESOLVED: That**
 - (1) the report and appendix be noted; and

(2) the remaining surplus of £370,821 be distributed to partners based on the 2015/2016 gain share percentages.

1.2 ARP Risk Register (Agenda Item 8)

1.2.1 The Joint Committee had received and noted the Anglia Revenues Partnership Risk Register, which was attached as Appendix A. Appendix B provided the criteria used to apply a risk score to the ARP.

- 1.2.2 Discussion was held on a number of issues which might affect the risks identified by the Partnership including:
 - (a) the risks relating to Fraud and Error and the Local Council Tax Reduction Scheme remained on the risk matrix; however target scores had been met due to mitigating actions being put in place; and
 - (b) all risks were being well managed; however some were out the partnership's control, for example, the implications of the introduction of Universal Credit.

1.2.3 The Joint Committee **RESOLVED: That the contents of the report be noted and the Risk Register be agreed.**

1.3 Medium Term Financial Plan (Agenda Item 9)

- 1.3.1 The Joint Committee had received and noted a presentation on the Medium Term Financial Plan for ARP.
- 1.3.2 The presentation included:
 - (a) statistical data of the ARP which included its annual turnover, number of account holders, number of transactions, benchmarking data and the geographical area the partnership covered;
 - (b) the quality of ARP and it's CIPFA score;
 - (c) details of the three themes of the Transformation Programme, which were Organisational Design, Digitalisation and Commercialisation; and
 - (d) seeking a steer from the Joint Committee regarding the future direction of ARP.

1.4 **Opportunities for ARP (Agenda Item 10)**

- 1.4.1 The Joint Committee had received and noted a presentation, which highlighted a number of opportunities if the partnership decided to trade new services to new customers.
- 1.4.2 Members had noted that should it come to fruition, devolution would provide many opportunities, but in the interim a steer was sought on developing a strategic approach for encouraging potential new customers to take up trading services of ARP and to promote wider engagement.
- 1.4.3 A report would be prepared by the Head of ARP in discussions with the Operational Improvement Board for consideration at a future meeting of the Joint Committee.

1.5 Forthcoming Issues (Agenda Item 11)

1.5.1 The Joint Committee had been informed that Julie Kennealy, Executive Director at Breckland Council would be leaving the organisation. Members had thanked her for her support and wished her well for the future.

1.6 <u>Minutes</u>

1.6.1 For further information on the discussions held at the Anglia Revenues and Benefits Partnership Joint Committee meeting on 21 June 2016, the draft minutes of the meeting may be viewed on Breckland District Council's website at the following link:

http://democracy.breckland.gov.uk/documents/g3819/Printed%20minutes%2021st-Jun-2016%2010.00%20Anglia%20Revenues%20and%20Benefits%20Partnership%20Joint%20Co mmittee.pdf?T=1



Title of Report:	Report of the Performance and Audit Scrutiny		
Report No:	Committee: 27 July2016 CAB/SE/16/038		
Report to and date:	Cabine	t	6 September 2016
Portfolio Holder:	Ian Houlder Portfolio Holder for Resources and Performance Tel: 01284 810074 Email: jan.houlder@stedsbc.gov.uk		
Chairman of the Committee:	Sarah Broughton Chairman of the Performance and Audit Scrutiny Committee Tel: 01284 787327		
Lead Officer:	Email: sarah.broughton@stedsbc.gov.uk Christine Brain Scrutiny Officer Tel: 01638 719729 Email: christine.brain@westsuffolk.gov.uk		
Purpose of report:	On 27 July 2016, the Performance and Audit Scrutiny Committee held an informal joint meeting with Members of Forest Heath's Performance and Audit Scrutiny Committee, and <u>considered the first three</u> <u>items jointly</u> :		
	(1) Balanced Scorecard and Quarter 1 Performance Report 2015-2016;		
	(2) West Suffolk Strategic Risk Register Quarterly Monitoring Report – June 2016;		
	(3) Work Programme Update;		
	(4) Ar	inual Perfo	ormance Report for The Apex;
			rformance Report (Revenue and arter 1 – 2016-17; and

	(6) Annual Treasury Management Report 2015-2016 and Investment Activity 1 April – 30 June 2016.			
	Separate report is included on this Cabinet agenda for Item (6) above.			
Recommendation:	The Cabinet is requested to <u>NOTE</u> the contents of Report CAB/SE/16/038, being the report of the Performance and Audit Scrutiny Committee.			
Key Decision:			ecision and, if so, under which	
(Check the appropriate box and delete all those that <u>do not</u> apply.)		a Key	Decision - 🗆 Tey Decision - 🛛	
	Report fo	or infor	mation only.	
Consultation:	See reports listed in Section 2 below.			
Alternative option(s	(s): • See reports listed in Section 2 below		e reports listed in Section 2 below	
Implications:			-	
Are there any financia		ions?	Yes 🗆 No 🗆	
If yes, please give details			Please see background papers.	
Are there any staffing	•	ons?	Yes 🗆 No 🗆	
If yes, please give deta		70	Please see background papers.	
Are there any ICT imp		11	Yes 🗆 No 🗆	
yes, please give details			Please see background papers	
Are there any legal an implications?	ια/ οг ροι	ісу		
Are there any equality	, implicati	ions?	Please see background papers. Yes \Box No \Box	
If yes, please give deta	•	0115:	Please see background papers.	
Risk/opportunity as		t:	Please see background papers.	
Ward(s) affected:			Please see background papers.	
Background papers:	Background papers:		Please see background papers, which are listed at the end of the report.	
Documents attached: None				

1. Key issues and reasons for recommendation

1.1 Balanced Scorecard and Quarter 1 Performance Report 2016-17 (Report No: PAS/SE/16/013)

- 1.1.1 The Committee received Report No: PAS/SE/16/013, which set out the West Suffolk Balanced Scorecards being used to measure the Council's performance for 2016-2017 and an overview of performance against those indicators for the first quarter of 2016-2017. The six balanced scorecards (attached at Appendices A to F) were linked to the Head of Service areas, including the proposed performance measures, targets and quarter one data.
- 1.1.2 Most indicators reported performance against an agreed target using a traffic light system with additional commentary provided for performance indicators below optimum performance.
- 1.1.3 Across all service balanced scorecards, there were indicators measuring the performance of the transactional finance functions. These were "% of non-disputed invoices paid within 30 days" and "% debt over 90 days old". In the previous financial year, against these indicators, almost all service areas had failed to meet the targets of more than 95% of non-disputed invoices paid within 30 days and less that 10% of debt over 90 days.
- 1.1.4 The finance and performance team had been working with service areas to try and improve performance against both of these measures. As a result of this, for the first time all six service areas achieved over 90% performance on invoices paid within 30 days for the month of June, with two service areas being over 95%.
- 1.1.5 No issues were required to be brought to the attention of Cabinet.

1.2 West Suffolk Strategic Risk Register Quarterly Monitoring Report – June 2016 (Report No: PAS/SE/16/014)

- 1.2.1 The Committee received and noted the first quarterly risk register monitoring report in respect of the West Suffolk Strategic Risk Register. The Register was updated regularly by the Risk Management Group and at its recent meeting the Group reviewed the target risk, the risk level where the Council aimed to be, and agreed a current risk assessment. These assessments formed the revised West Suffolk Risk Register (Appendix 1). Some individual controls and actions had been updated and those which were not ongoing and had been completed by June 2016 had been removed from the Register.
- 1.2.2 The Group had considered new or amended risks, and felt that the Probability rating allocated to the Residual Risk of WS7, Poor Project Management, be increased from 2 to 3.
- 1.2.3 There had been no existing risk closed since the Strategic Risk Register was last report to the Committee.
- 1.2.4 Members were advised that at the time of writing the report the full impact of the decision to leave the European Union was not known, minor amendments had been made to some of the existing actions and controls to address

immediate concerns. However, the Group would continue to monitor the situation as it developed over the next quarter, amending existing and / or adding new risks where necessary.

1.2.5 Members considered the report and did not raise any issues.

1.3 Work Programme Update (Report No: PAS/SE/16/015)

1.3.1 The Committee received and <u>noted</u> its Work Programme which provided items scheduled to be presented to the Committee during 2016-2017.

1.4 Annual Performance Report for The Apex (Report No: PAS/SE/16/016)

- 1.4.1 The Committee received and Report No: PAS/SE/16/016, which set out The Apex's financial position for the year ending 2015-2016. The report included an executive summary, then details on The Apex's performance, Sodexo catering contract, analysis of budgets and conclusion.
- 1.4.2 The Apex budget for 2015-2016 was set at £639,431. Increased revenue had contributed to a positive variance of £47,000 against budget at the financial year-end and the outturn figure was £592,000, showing a reduction in expenditure.
- 1.4.3 The Apex continued to be a valuable community asset and more and more non-performance events were taking place which were open to the public.
- 1.4.4 The Committee scrutinised the annual performance report in detail and asked a number of questions to which the Portfolio Holder and officers duly responded. These questions and responses covered topics including the possibility of increasing the cost of tickets by 10%; and the lack of public transport after 5pm or on a Sunday in Haverhill and the surrounding area meaning residents could not get to The Apex.
- 1.4.5 There being no decision required, the Committee <u>noted</u> the Annual Performance Report for The Apex.

1.5 Financial Performance Report (Revenue and Capital) Quarter 1 – 2016-17 (Report No: PAS/SE/16/017)

- 1.5.1 The Committee received Report No: PAS/SE/16/017, which set out the financial performance for the first quarter of the 2016-2017 and forecasted outturn position for 2016-2017.
- 1.5.2 Attached at Appendices A and B to the report were details of the Council's revenue performance and year end forecasted outturn position. Explanations of the main year end forecast over/(under) spends was set out within paragraph 1.2.3. Appendix C to the report set out the Council's capital financial position for the first three months of 2016-2017, which showed expenditure of £597,000. Finally, a summary of the earmarked reserves was attached at Appendix D, along with the forecast year end position for 2016-2017.

- 1.5.3 The Resources and Performance Team would continue to work with Budget Holders to monitor capital spend and project progress closely for the remainder of the financial year and an updated position would be presented to the Committee on a quarterly basis.
- 1.5.4 The Committee scrutinised the report and asked questions to which officers duly responded. In particular, discussions were held on the year end forecast variances over $\pounds 25,000$ in relation to the off street car parking and the increased costs for advertising in Development Control, to which officers duly responded.
- 1.5.5 There being no decision required, the Committee <u>noted</u> the Quarter 1 performance and the 2016-2017 year end forecast financial position.

2. Background Papers

- 2.1.1 <u>Report No: PAS/SE/16/013</u> to the Performance and Audit Scrutiny Committee: Balanced Scorecard and Quarter 1 Performance Report 2016-17
- 2.1.2 <u>Report No: PAS/SE/16/014</u> to the Performance and Audit Scrutiny Committee: West Suffolk Strategic Risk Register Quarterly Monitoring Report – June 2016
- 2.1.3 <u>Report No: PAS/SE/16/015</u> to the Performance and Audit Scrutiny Committee: Work Programme Update
- 2.1.4 <u>Report No: PAS/SE/16/016</u> to the Performance and Audit Scrutiny Committee: Annual Performance Report for The Apex
- 2.1.5 <u>Report No: PAS/SE/16/017</u> to the Performance and Audit Scrutiny Committee: Financial Performance Report (Revenue and Capital) Quarter 1 – 2016-2017

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St Edmundsbury BOROUGH COUNCIL

Title of Report:	Recommendation of the Performance and Audit Scrutiny Committee: 27 July 2016 - Annual Treasury Management Report 2015- 2016 and Investment Activity (1 April – 30 June 2016)			
Report No:	CAB/SE/16/	039		
Report to and date:	Cabinet	6 September 2016		
	Council	27 September 2016		
Portfolio holder:	Ian Houlder Portfolio Holder for Resources and Performance Tel: 01284 810074 Email : jan.houlder@stedsbc.gov.uk			
Chairman of the Committee:	Sarah Broughton Performance and Audit Scrutiny Committee Tel: 01284 787327 Email : <u>sarah.broughton@stedsbc.gov.uk</u>			
Lead Officer:	Rachael Mann Head of Resources and Performance Tel: 01638 719245 Email: <u>rachael.mann@westsuffolk.gov.uk</u>			
Purpose of report:	On 27 July 2016, the Performance and Audit Scrutiny Committee considered Report No: TMS/SE/16/003 , which had been scrutinised by the Treasury Management Sub-Committee on 18 July 2016. The report provided information on the Council's			
	Annual Treasury Management Report summarising the investment activities for the year 2015-2016; and provided a summary of investment activities for the first three months of 2016-2017 financial year.			

Recommendation:	of full (Report	Council for 20:	, the Annual Ti	reas hed	ct to the approval sury Management as Appendix 1 to approved.
Key Decision: (Check the appropriate box and delete all those that <u>do not</u> apply.)	<i>definitic</i> Yes, it is	Is this a Key Decision and, if so, under which definition? Yes, it is a Key Decision - □ No, it is not a Key Decision - ⊠		der which	
Consultation:		See	Report No: TM		/16/003
Alternative option(s	s):		Report No: TM	· ·	
	·/·	1 000		<u>0,0</u>	-/ 10/ 003
Implications:Are there any financial implications?If yes, please give detailsAre there any staffing implications?If yes, please give detailsAre there any ICT implications? Ifyes, please give detailsAre there any legal and/or policyimplications? If yes, please givedetailsAre there any equality implications?If yes, please give detailsRisk/opportunity assessment:Risk areaInherent level of risk (before controls)See Report No: TMS/SE/16/003		Yes No C • See Report Yes No C • See Report Yes No C • See Report Yes No C • See Report	No: No: No:	TMS/SE/16/003 TMS/SE/16/003 TMS/SE/16/003 TMS/SE/16/003 TMS/SE/16/003 TMS/SE/16/003 Poportunities affecting roject objectives) Residual risk (after controls)	
Wards affected:			All Marda		
			All Wards		
Background papers: (all background papers are to be published on the website and a link included)		and Annual Tre Investment Str (<u>Report No: D2</u> (<u>Report No: E2</u>	gem easu rate <u>c</u> 252) 225) 225)	tent Performance ry Management and gy - 2013/2014 ; 2014/2015 ; 2015/2016 E/15/002 and	
Documents attache	d:		None		

1. Key issues and reasons for recommendation

1.1 Key Issues

1.1.1 Following the Treasury Management Sub-Committee's consideration of Report TMS/SE/16/003, the Head of Resources and Performance verbally reported to the Performance and Audit Scrutiny Committee on the Sub-Committee's consideration of the report and recommendation.

1.2 Annual Treasury Management Report 2015-2016

- 1.2.1 The Council's Annual Treasury Management Report for 2015-2016 was attached at Appendix 1 to Report No: TMS/SE/16/003. The report included tables which summarised the interest earned during 2015-2016 on the various treasury investments held by the Council; investment activity during the year and the investments held as at 31 March 2016.
- 1.2.2 The budgeted income from investments in 2015-2016 was £255,850 (average rate of return of 1.5%). Interest actually earned during the year totalled £402,622 (average rate of return of 0.769%); and over achievement of interest of £146,000, but an under achievement of 0.731% on average rate of return. This was primarily due to higher cash balances being held during the year than originally budgeted for.
- 1.2.3 The Council in February 2005 established the Interest Equalisation Earmarked Reserve to help smooth out the fluctuations in returns. The excess over budget achieved in 2015-2016 had been transferred to this reserve resulting in a balance of £353,331 as at 31 March 2016.
- 1.2.4 The Sub-Committee had scrutinised the Annual Treasury Management Report 2015-2016 and suggested that in future, the name of the person who signed the Statement of Compliance with the Treasury Management Code of Practice (Appendix 2), should be included alongside the signature.

1.3 Investment Activity 1 April to 30 June 2016

- 1.3.1 The total amount invested at 1 April 2016 was £44.60m and at 30 June 2016 £48.15m. The increase in balances over this period was due primarily to timing differences in respect of the collection of the local taxes; Council Tax and Non-Domestic Rates, and payments of precepts i.e. to Suffolk County Council, Suffolk Police and central government.
- 1.3.2 The 2016-2017 Annual Treasury Management and Investment Strategy (Report TMS/SE/16/002 refers) sets out the Council's projections for the current financial year. The budget for investment income in 2016-2017 was £277,488 which was based on a 0.90% target interest rate of return on investments.
- 1.3.3 As at the end of June 2016, interest actually earned during the first quarter of the financial year amounted to £111,303 against a profiled budget for the period of £69,372; a budget surplus of £41,930. The budget surplus was due to higher cash balances than projected during the period. However, the underlying reduction in the interest rates achieved was primarily due to the

continuing low Bank of England base rate and subsequent poor investment rates being offered by the banks, building societies and financial institutions and falling rates being offered on call accounts/notice accounts.

- 1.3.4 The Sub-Committee was advised that following the vote in favour of leaving the European Union in the referendum held on 23 June 2016, markets around the world were still coming to terms with the immediate reaction to the news and markets remained volatile. The treasury team would continue to closely monitor the situation and provide updated information as it became available.
- 1.3.5 The Sub-Committee had scrutinised the Investment Activity for 1 April to 30 June 2016 and asked questions of officers as necessary.
- 1.3.6 The Performance and Audit Scrutiny Committee considered the report and has put forward a recommendation as set out on page one of this report.



St Edmundsbury BOROUGH COUNCIL

Title of Report:	Newbury Community Centre Project		
Report No:	CAB/SE/16/	040	
Report to and date/s:	Cabinet	6 September 2016	
Portfolio holder:	Cllr Robert Everitt Portfolio Holder for Fam Tel: 01284 769000 Email : robert.everitt@		
Lead officers:	Alex Wilson Director Tel: 01284 757695 Email: <u>alex.wilson@westsuffolk.gov.uk</u> Polly Kane Locality Officer Tel: 01284 757077 Email: <u>polly.kane@westsuffolk.gov.uk</u>		
Purpose of report:	To update Cabinet on progress with the project to replace the existing Newbury Community Centre and authorise next steps		
Recommendations:	 is <u>RECOMMENDED</u> that: (1) progress with the Newbury Community Centre Project be noted; (2) without prejudice to the Council's role as Local Planning Authority, and subject to obtaining relevant planning consent the principle of swapping land, releasing covenants on the school site and allocating existing Section 106 funding to enable a joint redevelopment scheme with neighbouring landowners, which will include a new community centre and public open space, be approved; 		
		Continued	

	 (3) subject to the conditions set out in paragraphs 1.2.7 and 1.2.8 of Report No: CAB/SE/16/040, and in consultation with the Portfolio Holder, Head of Resources and Performance and Monitoring Officer, the Director be authorised to: (i) negotiate, sign and implement the terms of any legal agreements needed to cover the Council's executive functions in relation to facilitating such a scheme; and (ii) implement the Council's previous decision to transfer ownership of the centre to the Newbury Community Association under the terms of the existing Memorandum of Understanding. 	
Key Decision: (Check the appropriate box and delete all those that <u>do not</u> apply.)	Is this a Key Decision and, if so, under which definition? Yes, it is a Key Decision - ⊠ Likely to be significant in terms of its effects on communities living or working in an area in the Borough/District.	
48 hours and cannot l	be actione	of this report will usually be published within ed until five clear working days of the ave elapsed. This item is included on the
Consultation:	The local community is strongly engaged through the leading role the Newbury Community Association (NCA) plays. The NCA has carried out community consultation to define the specification for the centre, an there has recently been consultation with lo residents regarding site proposals (see report). H.E.A.R.T and Havebury tenants have also been engaged with the project, as have local elected representatives.	
Alternative option(s):		 Not to replace the centre, although the NCA would not wish to take on responsibility in this context. To seek to replace the centre as a standalone project, separate from proposals for the school site.

Implications:			
<i>Are there any financial implications?</i> <i>If yes, please give details</i>		Yes ⊠ No □ • The Borough C providing capit continuing resp respect of the e	al funding, but has oonsibilities in
Are there any staff If yes, please give		Yes 🗆 No 🖂	¥
Are there any ICT yes, please give de	-	Yes 🗆 No 🖂	
Are there any legal and/or policy implications? If yes, please give details		 Yes ⊠ No □ The project is already governed by a Memorandum of Understanding. A formal transfer agreement will be required at the point of completion. 	
Are there any equa If yes, please give		Yes 🗆 No 🖂	
Risk/opportunity	assessment:	<i>(potential hazards or opportunities affecting corporate, service or project objectives)</i>	
Risk area	Inherent level of risk (before controls)	Controls	Residual risk (after controls)
Project does not proceed due to lack of funding	High	Seek alternative means of delivery to avoid need for taxpayer funding or large external grants	Medium
Cost for the local taxpayer	High	Include safeguards on funding liability in any agreements for proposed scheme	Low
An inappropriate Medium scheme for the local community		Full engagement through the project board, which is NCA led, and full community engagement at key stages, followed by the normal planning process.	Low
Ward(s) affected		Primarily St Olaves Northgate Ward	
Background papers: (all background papers are to be published on the website and a link included)		Cabinet Paper E15 2013	4, 6 November
Documents attac	hed:	None	

1. Key issues and reasons for recommendations

1.1 Background

- 1.1.1 In November 2013 the Council agreed to become a signatory to a Memorandum of Understanding (MOU) with the Newbury Community Association (NCA), and other partners, to set out the terms of a project for the replacement of the Newbury Community Centre, at no capital cost to the Borough Council taxpayer. The existing centre is owned by the Council but is managed by the NCA. After replacement, ownership of any new centre would transfer to the NCA, as with other recent community centre transfers. It has already been agreed by the Local Planning Authority that s106 funding from the North-West Bury St Edmunds growth site for community facilities will be applied to the improvement of the Newbury Community Centre as it becomes available from staged payments.
- 1.1.2 The MOU was signed in 2014 by the Council and NCA, and Havebury Housing Partnership and Suffolk County Council are also signatories. Good progress has been made since that time, with the community agreeing a specification for a new centre (ideally to be shared with the children's centre) and a feasibility study being prepared. The project is overseen by a project board, with an independent chairperson and a majority of its members nominated by the NCA. An independent project manager was appointed to assist in the preparation of a business case for the delivery of the new centre.
- 1.1.3 The project is now looking to commit to a delivery mechanism, and the preferred option of the project board is to work in partnership with Suffolk County Council on a combined regeneration of the community centre, children's centre and soon to be vacated school site. This will provide a new community facility, open space and housing. Although viability has yet to be confirmed, this option has the potential to deliver a centre, at no additional cost to the Borough Council taxpayer, by the original target date of 2019, and also to avoid a loss of community facilities during redevelopment.
- 1.1.4 The alternative would be to pursue a redevelopment of the centre within the existing curtilage. While technically feasible, this fall-back option would be likely to result in a temporary loss of facilities and, even with available s106 funding and a capital receipt from some new flats as part of the scheme, it would also be likely to require the receipt of significant external grant funding.

1.2 Joint Scheme with Suffolk County Council

- 1.2.1 The County Council has engaged a social investment company, Cornerstone Property Assets Ltd, to facilitate the redevelopment of the Howard Primary School on St Olaves Road, which is adjacent to the community centre site, as well as the children's centre. In this context, the project board has engaged with Cornerstone to see if there is potential for a joint scheme.
- 1.2.2 Working with the project board, Cornerstone carried out a community consultation in July 2016 for a proposal to create a mixed development on the combined sites, with housing, a new community centre and public open

space. Cornerstone is now examining whether such a scheme is capable of delivering a return on investment sufficient to generate not only a capital receipt for education but also to provide a combined community and children's centre (without the need for any external funding other than the existing developer contribution from the nearby Vision 2031 site).

- 1.2.3 As part of the consultation, a drop-in session was held over several hours at the centre, which was well attended, and there was also an online survey. Nearly 80 responses were received to the supporting questionnaire, as well as really helpful feedback on design matters. General themes were:
 - Very strong support for replacing the centre (around 90% of respondents)
 - Strong support for a mixed development of the whole site if it funds a new community centre (around 75% of respondents)
 - Strong support for the centre to stay open throughout the redevelopment (around 80% of respondents)
 - Over 55% of respondents in favour of the initial concept plans, and lots of other comments on design, layout, positioning of elements, parking and traffic, community facility mix, etc, which will now be used to improve the scheme.
- 1.2.4 To enable this scheme, the Borough Council would need to enter into a mutually beneficial land-swap arrangement with the County Council, as the intention would be to rebuild the community centre on part of the former school site. The Borough Council would also be requested to release educational covenants on the school site which were put in place when the estate was built in the 1960s.
- 1.2.5 The Borough Council's objective in the project has always been to replace the community centre at no additional cost to the taxpayer and then, as with other community centres, transfer it into full community ownership. Delivering this outcome as part of a wider regeneration project would be an additional bonus provided that this accorded with local community wishes. Accordingly, it is felt that, from the Borough Council's point of view, the Cornerstone proposal would, in principle, be consistent with the existing MOU, subject to certain conditions which protect the interest of the local community and preserve the position of the planning authority.
- 1.2.6 Also, it is worth noting that, other than agreeing to the land-swap and release of covenant, the Borough Council would not play any direct role in delivery of the Cornerstone scheme. Such Cabinet approvals would also be without prejudice to the Council's separate roles as Local Planning Authority and Housing Authority (under which the scheme would be assessed entirely on its planning and housing merits).
- 1.2.7 While the main legal agreements and negotiations would be between NCA and Suffolk County Council, to take the scheme forward, the Borough Council, as land owner, would still need to be a signatory to a new legal document with the partners (most likely a Heads of Terms, MOU or equivalent) to cover land ownership/use issues and the release of the existing s106 funding which is available. This new agreement would be needed in autumn 2016 before the submission of any planning application,

and would be entirely without prejudice to the planning process. It is proposed that delegated authority be given to the officers to enter into this agreement, in consultation with the Portfolio Holder. It would also need to be subject to conditions including (but not limited to):

- (a) continued engagement with, and support of, the community and NCA in respect of the scheme;
- (b) delivery of a community centre to a specification agreed with the NCA;
- (c) receipt of planning consent;
- (d) provision of affordable housing and public open space in compliance with existing planning policy (and a mix of homes which is supported by the Housing Authority);
- (e) phasing of the development to prevent any loss of access to a community centre during the construction period;
- (f) a land-swap which ensures community use/ownership in perpetuity for the new community centre site and public open space;
- (g) adequate resourcing being provided for the project support which the NCA will need to engage in the project on behalf of their community;
- (h) no capital risk/liability to NCA in terms of delivery of the centre i.e. any shortfall in project funding will be the responsibility of the developer; and similarly
- (i) no capital or revenue risk/liability to St Edmundsbury Borough Council Taxpayers in respect of the community centre or the new public open space (as per the existing MOU); and
- (j) any additional external funding raised for the community facilities will be used to add further value to the scheme, rather than reduce the cost to the developer of providing the community centre e.g. by adding sports changing facilities to the core specification for instance, if Sport England or football grants could be obtained.
- 1.2.8 On completion of the new centre, the Borough Council would also need to transfer the new facility to the NCA, if this is not already covered by the new legal agreement.
- 1.2.9 There are no new resource implications from this proposal. The Borough Council will be required to make a continued commitment to staff and councillor time for the project and would also retain its liabilities as owner of the existing community centre while it remains open, as per the existing MOU.



St Edmundsbury BOROUGH COUNCIL

Title of Report:	West Suffolk Joint Pay Policy Statement 2016/17		
Report No:	CAB/SE/16/	041	
Report to and dates:	Cabinet	6 September 2016	
dates.	Council	27 September 2016	
Portfolio holder:	Ian Houlder Portfolio Holder for Res Tel: 01284 810074 Email : ian.houlder@stedsl	ources and Performance	
Lead officer:	Karen Points Head of HR, Legal & De Tel: 01284 757015	mocratic Services	
Purpose of report:	 Email: karen.points @westsuffolk.gov.uk Section 38/11 of the Localism Act 2011 requires local authorities to produce a Pay Policy Statement annually. A Joint Pay Policy Statement for 2016/17 has been produced, reflecting the shared workforce, and the single Pay and Reward Strategy now in place for the two West Suffolk Councils. The Joint Pay Policy Statement for 2016/17 being recommended for adoption by both Councils is attached at Appendix 1. This incorporates the outcomes of the 2013 collective agreement which established a modern reward framework for our integrated workforce. 		
Recommendation:	It is <u>RECOMMENDED</u> that subject to the approval of full Council, the West Suffolk Joint Pay Policy Statement for 2016/17, as contained in Appendix 1 to Report No: CAB/SE/16/041, be approved.		

Key Decision:	Is this a	Kov De	cicion ar	d if so u	nder which	
Rey Decision.		<i>Is this a Key Decision and, if so, under which definition?</i>				
(Check the appropriate		Yes, it is a Key Decision -				
box and delete all those	· ·	No, it is not a Key Decision - \square				
that <u>do not</u> apply.)	NO, IL IS					
The decisions made as a result of this report will usually be published within						
48 hours and cannot be actioned until five clear working days of the						
publication of the decision have elapsed. This item is included on the						
Decisions Plan.						
Consultation:		Whilst there is no requirement to consult on this statement, it has been shared with				
		Unison				
Alternative option(s):		None as the Localism Act 2011 requires				
		local authorities to produce a Pay Policy				
Statement annually Implications: None						
Are there any financial implications? Yes \Box No \boxtimes						
If yes, please give details						
Are there any staffing implications?			Yes 🗆	No 🖂		
If yes, please give details			•			
Are there any ICT implications? If			Yes 🗆 No 🖂			
yes, please give details			•			
Are there any legal and/or policy			Yes 🗆 No 🖂			
<i>implications? If yes, please give details</i>			•			
Are there any equality implications			Yes 🗆 No 🖂			
If yes, please give details			•			
Risk/opportunity assessment:		it:	(potential hazards or opportunities affecting corporate, service or project objectives)			
Risk area		rent level of		s	Residual risk (after	
	risk (before controls)				controls)	
Legal Risk of non- compliance	Low			oproval by 016	Low	
Transparency/	Low	N		proval as	Low	
reputational risk			above, ar			
			reviews, a transpare			
		through website				
Ward(s) affected:			N/A			
Background papers:			N/A			
(all background papers are to						
published on the website and a						
included)						
Documents attached:			Appendix 1: West Suffolk Joint Pay			
			Policy Statement			

1. Key issues and reasons for recommendation

- 1.1 The Act and supporting guidance provides details of matters that must be included in this statutory pay policy, but, also, emphasises that each local authority has the autonomy to take its own decisions on pay and pay policies. The Pay Policy Statement must be approved formally by full Council each year. The statement can be amended in year, must be published on the Council's website and must be complied with when setting the terms and conditions of Chief Officers.
- 1.2 This Pay Policy Statement includes a policy on:-
 - (a) the level and elements of remuneration for Chief Officers (senior staff);
 - (b) the remuneration of the lowest paid employees;
 - (c) the relationship between the remuneration of the highest and lowest paid employees; and
 - (d) other specific aspects of Chief Officer remuneration, fees and charges and other discretionary payments.
- 1.3 This Pay Policy Statement is a joint statement with Forest Heath District Council, which covers our integrated workforce and Leadership Team.
- 1.4 The Code of Practice for Local Authorities on Data Transparency provides guidance on good practice in this area. The Council's approach to data transparency is to establish the Council as an open and transparent Council that, in time, not only embraces the principles of the Code, but, publishes all information that is likely to be of benefit to the communities and economy of our area.
- 1.5 Data can already be accessed through the "open data" <u>link</u> on the West Suffolk Councils' website. The Pay Policy Statement is published in that section annually.

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West Suffolk Councils Joint Pay Policy Statement 2016/2017

1. Introduction

- 1.1 Both Councils recognise that, in the context of managing scarce public resources, remuneration at all levels needs to be adequate to secure and retain high quality employees dedicated to the service of the public, but at the same time needs to avoid being unnecessarily generous or otherwise excessive.
- 1.2 It is important that local authorities are able to determine their own pay policies and structures in order to address local priorities and to compete in the local labour market.
- 1.3 In particular, it is recognised that senior management roles in local government are complex and diverse functions in a highly politicised environment where often national and local pressures conflict. The Councils' ability to continue to attract and retain high calibre leaders capable of delivering this complex agenda, particularly during times of financial challenge, is crucial if the West Suffolk Councils are able to retain their current high performance levels and ensure that West Suffolk Services are protected during this continuing period of economic uncertainty.
- 1.4 In June 2013 a single pay and reward strategy was secured through collective agreement with Unison for all staff, except the Leadership Team, whose pay had been brought together in October 2012.
- 1.5 This Joint Pay Policy Statement has been produced for the Year 2016-17.

2. Legislation

- 2.1 Section 38/11 of the Localism Act 2011 requires local authorities to produce a Pay Policy Statement annually.
- 2.2 The Act, and supporting statutory guidance, provides details of matters that must be included in this statutory pay policy, but, also, emphasises that each local authority has the autonomy to take its own decisions on pay and pay policies. The Pay Policy Statement is approved formally by full Council annually. It must be published on the Council's website and be complied with when setting the terms and conditions of Chief Officer employees.
- 2.3 In October 2014 the Department for Communities and Local Government (DCLG), issued a Transparency Code for all public sector bodies. This code required us to publish specific data on our website from February 2015. We have published data on how we organise our structures, our senior salaries for those whose

remuneration is at least £50,000; the pay multiple and any trade union facility time given. The code was issued to as part of a drive to increase local accountability, giving local people the opportunity to contribute to the local decision making process and help shape their public services.

- 2.4 From April 2016, the government introduced a new mandatory national living wage (NLW) for workers aged 25 and above, initially set at £7.20 a rise of 50p relative to the current National Minimum Wage (NMW) rate.
- 2.5 The National Minimum Wage will continue to apply for those aged 18 to 24 (age 18-20 £5.30 and age 21–24 £6.70).

3. Scope

- 3.1 This Pay Policy Statement includes:-
 - (a) the level and elements of pay for each Chief Officer;
 - (b) the pay of the lowest paid employees;
 - (c) the relationship between the pay of Chief Officers and other officers; and
 - (d) other specific aspects of Chief Officer remuneration, fees and charges and other discretionary payments.
- 3.2 Remuneration in this context is defined widely to include not just pay, but also charges, fees, allowances, benefits in kind, increases in enhancements of pension entitlements and termination payments.

4. Principles

- 4.1 The following principles were agreed with Unison to guide the development of the single pay and reward policy.
 - Single terms and conditions across both workforces
 - Affordable: within the Mid Term Financial Strategy (MTFS)
 - Attractive: to recruit and retain
 - Responsible: maintains reputation
 - Legal: satisfies equality requirement
 - Fair: minimises risk of challenge
 - Drives: new organisational values
 - Rewards excellent performance
 - Manages unacceptable performance; and
 - Capable of achieving collective agreement
- 4.2 The remuneration of Chief Officers has been agreed outside of the collective agreement process and in regard to pay; local arrangements are in place, as agreed by Councils in 2012, when the joint Chief Executive and the Leadership Team were appointed.

5. Senior Pay

- 5.1 In this policy the senior pay group covers posts in the top three tiers of the organisation. These include the Chief Executive, Directors and Heads of Service.
- 5.2 The Council currently has the following number of posts at this level, 1 x Chief Executive, 2 x Directors, 6 x Heads of Service.
- 5.3 The management structure of the Councils can be found on the Councils website and on the intranet.

5.4 **Chief Executive**

- (a) The salary for this joint post was established when the joint Chief Executive was appointed in April 2012, at a range £105,000 -£115,000. This is a local grade which was established in February 2012, following an analysis of the degree of responsibility in the role, the downward movement in market rates, benchmarking with other comparators and the ability to recruit and retain an exceptional candidate. This was increased by 1% in April 2013, (£106,050 - £116,150).
- (b) An appraisal and review of the Chief Executive took place in November 2013. The current salary (as at 1/3/16) of the Chief Executive, is at the midpoint of the band (£111,050). There have been no additional bonuses, performance, honoraria or ex-gratia payments made.
- (c) Other Conditions of Service are as prescribed by the Joint National Council (JNC) for Local Authority Chief Executives National Conditions, apart from those determined locally, as detailed in this policy.
- (d) The employment costs (salary and on-costs) of the Chief Executive are shared between Forest Heath District Council and St Edmundsbury Borough Council, which significantly reduces the cost of employing a Chief Executive for each Council.

5.5 Directors and Heads of Service

(a) The salary for these posts has been established as a local grade following an analysis of the degree of responsibility, using the LGA national recommended job evaluation scheme for senior posts. The posts fall within the following ranges and incremental points:-

Chief Officer Role	£	£	£
Director	78,191	80,797	83,404
Head of Service HS1	57,340	59,947	62,552
Head of Service HS2	62,552	65,159	67,765

Head of Service HS3	67,765	70 372	72 978
Tiedd of Service 1155	07,705	70,372	12,570

An additional payment of $\pm 5,000$ per year is payable to those undertaking the statutory Monitoring Officer and Section 151 roles.

- (b) There are no other additional elements of remuneration in respect of overtime, flexi-time, bank holiday working, stand-by payments, emergency call rota, etc, paid to these senior staff, as they are expected to undertake duties outside their contractual hours and working patterns without additional payment.
- (c) Other terms and conditions are as prescribed by the NJC for Local Authority Services apart from those terms agreed locally, as detailed in this policy.
- (d) The employment costs (salaries and on-costs) of the Directors and Heads of Service are shared between Forest Heath District Council and St Edmundsbury Borough Council, which reduces the cost of employing the Leadership Team to each Council.
- (e) It is important to ensure that our Leadership Team salaries remain competitive and are set at a level that will continue to attract highly effective and experienced applicants for these roles in the challenging local government labour market. It will be important at the point the economy starts to grow, and competition for leadership roles intensifies, to keep under review the pay policy for this group.

5.6 Additional Fees

(a) The fees payable to the Returning Officer are set by statute for national elections, and are paid by central government. Fees are, also, payable to the Councils' Returning Officer for local elections. These fees are payable as required and can be made to any senior officer appointed to fulfil the statutory duties of this role. The Returning Officer is an officer of the Council who is appointed under the Representation of the People Act 1983. Whilst appointed by the Council, the role of the Returning Officer is one which involves and incurs personal responsibility and accountability and is statutorily separate from his/her duties as an employee of the Council. As Returning Officer, he/she is paid a separate allowance for each election for which he/she is responsible.

6. Pay Structure

6.1 The pay structure for all contractual employees, except those staff in the senior posts detailed above, is established using NJC for Local Authorities Services National Pay Spine from spinal column point 9 (£14,975 per annum) to spinal column point 58 (£54,474 per annum). The lowest paid contractual employee will be paid at spinal point 9 (£7.76 per hour), at a full time equivalent basic pay rate of £14,975 per annum. This is within Grade A of the locally agreed pay structure, which ranges from Grade A to I. Casual staff, aged 25 and over, will be paid at the National Living Wage of \pounds 7.20 per hour. Under age 25 will be paid the national minimum wage of \pounds 6.70 per hour.

Employees who have satisfactorily completed the six months probation period are currently paid \pounds 8.04 per hour (equivalent rate of \pounds 15,507 per annum).

Band Name	Min SCP	Max SCP	Min (£)	Max (£)	Span (£)	Span (increments)
Α	9	11	14,975	15,507	532	2
В	11	15	15,507	16,772	1265	4
С	15	22	16,772	20,456	3684	7
D	21	27	19,939	23,935	3996	6
E	27	33	23,935	29,033	5098	6
F	35	41	30,480	36,019	5539	6
G	41	47	36,019	41,551	5532	6
Н	47	53	41,551	48,154	6603	6
I	53	58	48,154	54,474	6320	5

6.2 The detailed structure is shown below:

- 6.4 All posts, other than the senior posts, are evaluated using the NJC Job Evaluation Scheme, which is recognised by employers and trades unions nationally. This Scheme allows for robust measurement against set criteria resulting in fair and objective evaluations and satisfies equal pay requirements.
- 6.5 All employees receive the national NJC cost of living award. On 16 May 2016 the national pay award was agreed as part of a two year deal for the period 1 April 2016 – 30 March 2018. The two year deal was 1% increase for each year during the period (1 April 2016 and 1 April 2017).
- 6.6 Progression within the grade for all staff is subject to performance, which is assessed annually, in accordance with the performance review scheme, which came into effect in April 2014.
- 6.7 There is no 'time served' progression at either Council.

7. Pay Protection

7.1 Pay protection is applied to employees who are placed in a grade, through restructuring or a re-evaluation of a post, where the maximum salary of that grade is lower than their current earnings, in accordance with the Organisational Change and Redundancy Policies current at the time. Pay is protected for one year. Employees' pay is frozen at this rate, (with no cost of living or incremental increase) for up to one year, or until the maximum of the new grade has caught up or overtaken the current earnings due to annual pay increases.

<u>Note</u>: Pay protection excludes market supplement pay, essential user travel allowance, overtime allowances: it applies to basic pay only. These items are not protected.

8. Allowances and Benefits in Kind

- 8.1 Allowances and benefits typically follow nationally agreed rates. However, there are a number of locally agreed allowances which are payable following the collective agreement. Some are subject to eligibility criteria, as follows:
 - Essential car user allowance at nationally prescribed lump sum and HMRC mileage rates, and
 - Access to a lease car or a lease car scheme, both under strict eligibility criteria and where favourable to the Council
 - Casual user mileage allowance at HMRC rates.
 - First Aid (an allowance paid to staff to act as First Aiders in the workplace).
 - Reimbursement of one professional subscription fee if beneficial to the performance of the role.

9. Payments/Charges and Contributions

- 9.1 The new Local Government Pension Scheme (LGPS) was implemented with effect from 1 April 2014.
- 9.2 The new LGPS is a 'CARE' (career average revalued earnings) scheme rather than a Final Salary Pension Scheme.
- 9.3 All staff who are members of the Local Government Pension Scheme make individual contributions to the scheme in accordance with the following table:

Local Government Pension Scheme – contribution bands with effect from 1 April 2011 Band	Salary Range	Contribution rate
1	Up to -£13,600	5.5%
2	13,601-£21,200	5.8%
3	£21,201-£34,400	6.5%
4	£34,401-£43,500	6.8%
5	£43,501-£60,700	8.5%
6	£60,701-£86,000	9.9%
7	£86,001-£101,200	10.5%
8	£101,201-£151,800	11.4%

- 9.2 The Council makes employer's contributions into the scheme, which are reviewed every three years by the actuary. The current rate being paid is 25.7% for St Edmundsbury and 27% for Forest Heath. This rate includes pension liabilities that have accrued over time as well as contingency for the future, rather than on the current workforce only. There are, also, on occasions, lump sum payments made into the pension scheme, as agreed with the actuary, to ensure the Suffolk LGPS is funded adequately.
- 9.3 All West Suffolk councils staff, who park at work at the offices at West Suffolk House, Bury St Edmunds, pay car parking charges, currently 80p per day.

10. Multipliers

- 10.1 The idea of publishing the ratio of the pay of an organisation's top earner to that of its median earner was recommended in order to support the principles of Fair Pay (The Hutton Review of Fair Pay in the Public Sector 2011), and transparency.
- 10.2 The single pay and reward strategy was based on modelling the joint workforce onto the new payline. In addition, the Chief Officers and staff are in shared, joint roles. The data, therefore, reflects the joint workforce and, as such, is the same for both Councils. The Councils current ratio in respect of the pay of the median earner compared to the pay of the highest earner is 4.7:1 ie. the Chief Executive (top earner) earns 4.7 times as much as the Councils' median earner (£23,698 per annum).
- 10.3 The median salary has slightly increased due to pay progression and the national pay award. This compares with the median for Local Government nationally of £25,520 per annum.
- 10.3 These multipliers are monitored each year within the Pay Policy Statement. The ratio has decreased slightly (from 4.8:1) which is positive.
- 10.4 The ratio of the Councils' current highest paid employee (April 2016) to the lowest paid employee is 7.1:1.

The Hutton Review recommended that the average pay ratio between the chief executive of most public sector organisations and the lowest paid member of staff is below 12:1. By comparison, the average estimated top-to-bottom pay ratio in FTSE 100 companies (which disclosed data) was 262:1 in 2011 (source One Society – most recent data available).

We, therefore, compare very favourably to these statistics, although Hutton warned against the difficulty of making direct comparisons between authorities.

10.5 These figures do not reflect the actual basic salary cost to each Council, as for example, the Chief Officers' salaries are shared between the two councils.

11. Discretionary Payments

The policy for the award of any discretionary payments is the same for all staff, regardless of their pay level, up to a maximum of 104 weeks the following arrangements apply:

11.1 'Redundancy payments under regulation 5 of the Local Government (Early Termination of Employment) (Discretionary Compensation) (England & Wales) Regulations 2006.'

As of 1 April 2015, this provides an overall lump sum of 1.5 times the statutory redundancy payment multiplier based on actual weeks pay. This is payable to employees made redundant with two or more years local government service regardless of their age.

11.2 Severance payments under regulation 6.

Severance payments with a value above $\pounds 100,000$ will be approved by Full Council, in accordance with guidance from the Secretary of State under Section 40 of the Localism Act 2011. Contractual and pension entitlements are not included in this figure as part of a severance payment requiring such approval.

No severance payments are routinely made, but employees aged 55 and over, who are retiring early in the interests of efficiency, receive immediate payment of their pension benefits, with no additional years service or compensatory payments. This forms part of the rules of the LGPS and in accordance with the Pensions Discretions Policy. The capital cost of the early payment of pension benefits will be met by the Council, but all such early retirements are subject to the costs being met by savings within a three-year period.

11.3 Additional membership for revision purposes under regulation 12 of the Local Government Pension Scheme (Benefits, Membership & Contributions) Regulations 2007.

None awarded.

11.4 Additional pension under regulation 13 of same legislation.

None awarded.

12. Decision Making

12.1 Decisions on remuneration are made as follows:-

- (a) Senior pay bands local level approved by Full Council;
- (b) Pay structure for all other posts approved by Full Council;
- (c) Performance progression, in accordance with the locally agreed scheme, and as approved by officers under existing delegated powers.

13. Disclosure

13.1 This Pay Policy Statement will be published on the Council's website. In addition, numbers and details of posts paid above £50,000 are disclosed on the council's website in the annual Statement of Accounts and as part of the requirements of the Transparency Code.

For further information please contact:-

Karen Points Head of Human Resources, Legal & Democratic Services April 2016

Comparison Data

2015/16 or most recent information available	Ratio to median	Ratio to Lowest paid employee
Ipswich	4.7:1	5:1
West Suffolk	4.8:1	7.1:1
East Suffolk	5.89:1	10.3:1
Suffolk County Council	6:1	9.7:1
Breckland	Not published	10:1
East Cambs	Not published	8:1

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Cabinet



St Edmundsbury BOROUGH COUNCIL

Title of Report: Report No:	Recommendations of the West Suffolk Joint Staff Consultative Panel: 25 July 2016 – Human Resources Policies CAB/SE/16/042					
	CAD/ 3L/ 10/	072				
Report to and date:	Cabinet	6 September 2016				
Portfolio holder:	Councillor Ian Houlder Portfolio Holder for Res Tel: 07597961069 Email : <u>ian.houlder@ste</u>	ources and Performance				
Chairman of the Panel:	Mark Johnson (Employe Tel: 01284 757051 Email: mark.johnson@	ees' Side)				
Lead officer:	Karen Points Head of HR, Legal and I Tel: 01284 757015 Email: karen.points@w					
Purpose of report:	On 25 July 2016, the West Suffolk Joint Staff Consultative Panel considered the following substantive items of business: (1) Human Resources Policies; and (2) Workforce Data. Recommendations for Cabinet consideration emanated from Item (1) above.					
Recommendation:	of a paragraph to the Strategy to explain the Wellbeing Charter, the Human Resource Poll Appendices 1 to 4 res JSP/JT/16/003, be a • Workplace Wel	spectively to Report No: approved: Ibeing Strategy 2016-2019; at Work Policy 2016; cy 2016; and				

Key Decision:	definitio	n?	Decision and, if so, under which Key Decision - 🛛					
Consultation:	Consultation: • Se			ee Report No JSP/JT/16/003				
Alternative option(s): • Se		• See	e Report No JSP	/JT/	16/003			
Implications:		•						
Are there any financ If yes, please give de		tions?	See Report	No	JSP/JT/16/003			
Are there any staffir If yes, please give de	ng implicati	ions?	See Report	No	JSP/JT/16/003			
Are there any ICT implications? If yes, please give details			See Report	No	JSP/JT/16/003			
Are there any legal a implications? If yes, details		-	See Report	No	JSP/JT/16/003			
Are there any equal If yes, please give de		ions?	See Report	No	JSP/JT/16/003			
Risk/opportunity a		it:	(potential hazards or opportunities affecting corporate, service or project objectives)					
I	I nherent le r isk (before controls)	vel of	Controls		Residual risk (after controls)			
See Report No JSP/JT/16/	/003							
Ward(s) affected:			None directly					
Background papers: (all background papers are to be published on the website and a link included)			Report No JSP/JT/16/003 Appendix 1: Workplace Wellbeing Strategy 2016-2019 Appendix 2: Mental Health at Work					
			Policy 2016 <u>Appendix 3:</u> Mentoring Policy 2016 <u>Appendix 4:</u> Mediation Policy 2016					
Documents attache	ed:		None		,			

1. Key issues and reasons for recommendations

Human Resources Policies (Report No: JSP/JT/16/003)

1.1 The Human Resources Service has been working on new policies and strategies for West Suffolk, in accordance with current employment legislation and good practice. Policies and procedures are also written with ACAS best practice in mind.

The following documents are attached as appendices to Report No: JSP/JT/16/003:

Appendix 1: Workplace Wellbeing Strategy Appendix 2: Mental Health at Work Policy Appendix 3: Mediation Policy Appendix 4: Mentoring Policy

- 1.2 The Workplace Wellbeing Strategy is the overarching strategy which encompasses the West Suffolk Authorities' commitment to the health and wellbeing of staff through a range of initiatives. The Mental Health At Work, Mentoring and Mediation policies underpin the commitment and strengthen the approach to the wellbeing of the West Suffolk Councils' staff and were standalone documents specific to their content.
- 1.3 The Leadership Team and Unison have had involvement in the development of the documents. Consultation continued at the West Suffolk Joint Staff Consultative Panel, with Portfolio Holders and finally with Cabinets, who are now being asked to approve the final versions on the recommendation of the Panel.

Where minor statutory changes are made subsequently, in consultation with Unison, policies will be amended.

1.4 The Joint Staff Consultative Panel has recommended approval of all four documents, subject to a paragraph being added to the Workplace Wellbeing Strategy to explain the role of the Workplace Wellbeing Charter.

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Cabinet



St Edmundsbury BOROUGH COUNCIL

Title of Report:	Recommendation of the Sustainable Development Working Party: 14 July 2016 Land at Cavendish Road, Clare: Development Brief					
Report No:	CAB/SE/16/	043				
Report to and dates:	Cabinet	6 September 2016				
uales.	Council 27 September 2016					
Portfolio holder and Chairman of the Working Party	Alaric Pugh Portfolio Holder for Plar Tel: 07930 460899 Email : <u>alaric.pugh@ste</u>	_				
Lead officer:	Peter White Principal Planning Officer (Major Projects) Tel: 01284 757357 Email: <u>peter.white@westsuffolk.gov.uk</u>					
Purpose of report:	 Party considered the for business: (1) Revised Local De 2016; (2) Introduction of A (3) Land at Cavendis Brief. A recommendation for emanated from Item (3) 	3) above.				
Recommendation:	of full Council, the De Cavendish Road, Clar	that subject to the approval evelopment Brief for Land at re, as contained in Appendix /SE/16/007, be adopted as ng guidance.				

	-			
Key Decision:	Is this a Key De definition?	ecision and, if so, under which		
(Check the appropriate				
box and delete all those	Yes, it is a Key			
that <u>do not</u> apply.)	No, it is not a K	ey Decision - 🛛		
The decisions made as	a result of this r	eport will usually be published within		
48 hours and cannot l	be actioned until	five clear working days of the		
publication of the de	cision have elap	psed. This item is included on the		
Decisions Plan.				
Consultation: The prey ado pub Jona pub 201 sect Invo Dev com Dev com Ado not othe		The draft Development Brief has been prepared in accordance with the Council's adopted protocol. It has been the subject of public consultation undertaken by Carter onas from 9 May to 5 June 2016, including a public exhibition at Clare Town Hall on 18 May 2016. The Development Brief includes a section entitled Statement of Community nvolvement which sets out how the Development Brief was consulted on, what comments were received and how the draft Development Brief has been altered following comments made. These changes are innotated in the document attached at Appendix A to Report No: SDW/SE/16/007. Adoption of the draft Development Brief would not prejudice the ability of the public and others to comment freely and openly on any uture planning application(s) submitted for		
Alternative option(s)	Should	Id the Council resolve to adopt the draft		
• • •		pment Brief that decision would not		
	prejud	ice future alternative development		
	option	s from being considered.		
Implications:	· · ·			
Are there any financia	<i>I</i> implications?	Yes 🗆 No 🖂		
If yes, please give deta		No potential adverse financial or		
2		resource impacts resulting from the		
		adoption of the Development Brief.		
		Associated minor costs can be sourced		
		from existing budgets.		
Are there any staffing	implications?	Yes 🗆 No 🗵		
If yes, please give deta	nils			
Are there any ICT imp	lications? If	Yes 🗆 No 🗵		
yes, please give details				
<u>, , , </u>		1		

Are there any legal and/or policy <i>implications? If yes, please give</i> <i>details</i> <i>Are there any</i> equality <i>implications?</i> <i>If yes, please give details</i>		Yes □ No ⊠ The preparation of the Development Brief is a requirement of planning policy ahead of development proposals on the site. An adopted Development Brief would allow the Local Planning Authority to proceed in determining a detailed planning application for the site. If approved, the Development Brief would have the status of informal planning guidance and would be a material consideration in determining any subsequent planning application. Yes □ No ⊠			
Risk/opportunity		(potential hazards or c	opportunities affecting		
Risk area	· · · · ·		roject objectives) Residual risk (after controls)		
Failure to adopt the Development Brief could inhibit the Council's ability to deliver homes and achieve a high quality development of this Rural Allocation	Medium	Adopt the draft Development Brief as planning guidance	Low		
Ward affected:		Clare Ward			
		Clare Ward1. Rural Vision 2031 DevelopmentPlan document adopted in 2014 andthe associated mapshttp://www.westsuffolk.gov.uk/planning/Planning Policies/localplans/upload/Rural-vision-2015-hi-res-compressed.pdfhttp://www.westsuffolk.gov.uk/planning/Planning Policies/localplans/Policies-map-book-Feb-2015-No-inset-maps-or-borough-policies-map.pdfSustainable Development WorkingParty Report No: SDW/SE/16/007			
Documents attac	hed:	None			

1. Key issues and reasons for recommendation

Land at Cavendish Road, Clare: Development Brief (Report No: SDW/SE/16/007)

- 1.1 The site, referred to as Land at Cavendish Road, Clare, is one of two allocated sites within the Rural Vision 2031 document and is referred to in Policy RV11b. The site is 2.2 hectares in size, surrounded by hedges on all four sides and is located to the east of Clare on the A1092 and next to the Stour Valley Community School.
- 1.2 Policy RV11b sets out that the site is allocated for approximately 64 dwellings and states that planning applications for the site should only be determined once the Development Brief has been adopted by the local Planning authority.
- 1.3 The draft Development Brief has been prepared by consultants acting on behalf of Land Charter Homes. Public consultation was carried out between 9 May and 5 June 2016. Officers are satisfied that the draft Development Brief has been prepared in accordance with the Vision 2031 Development Plan, Core Strategy and the Council's Protocol for Preparing Development Briefs. A request has been made for the Council to adopt the Development Brief as informal planning guidance.
- 1.4 The main cause for concern in allocating this site centred on pedestrian and cycle access from the site to the town centre. This issue was debated extensively during the Examination in Public of Rural Vision 2031. The Inspector in his report accepted that Policy RV11b made it clear that development of the site must include enhancements to pedestrian and cycle access to the town centre (the Inspector's conclusions on this issue are quoted verbatim in paragraph 1.2 of Report SDW/SE/16/007). The principal reason for the Development Brief therefore was to seek these enhancements.
- 1.5 From the beginning the developer has worked extensively with various parties, including the highway authority, the Town Council and the Clare Society, to understand what options existed to improve cycle and pedestrian access and for the delivery of these. Options put forward included new foot/cycle ways to the Clare Castle Country Park, which abuts the town centre, and alterations to the highway between the site and Bells Corner on the A1092. Following public consultation on the draft Development Brief the developer and agents met various parties to discuss the options to enable the pros and cons of these to be fully appreciated. It was agreed in respect of two possible foot/cycle rotes to Clare Castle Country Park that the more direct route of these (shown in blue) would be included in the final draft Development Brief. Discussions with the owner over whose land the route would cross have been commenced but the delivery of this route cannot be secured at the Development Brief stage although it could be at the planning application stage.
- 1.6 A further new possible route was brought to the developer's attention after consultation had closed but they have undertaken to continue to investigate other opportunities ahead of and in addition to those shown in the Development Brief.

- 1.7 Following discussions between the developer and Highway Officers a number of detailed proposals have been identified to improve pedestrian access along Cavendish Road (A1092) which include widening the existing footways and providing a crossing point. These are illustrated in Appendix 4 of the draft Development Brief.
- 1.8 The draft Development Brief sets out a strategy for Sustainable Urban Drainage and a Landscape Strategy and provides guidance on other matters relating to ecology and parking options.
- 1.9 The Working Party welcomed the proposals contained in the draft Development Brief and commended the early initiative taken by the developers to satisfy the requirement that there needed to be enhancements to pedestrian and cyclist access to and from the site. The expeditious response and assistance given by Highways Officers towards meeting this need and providing a solution was similarly felt to be exemplary. Members made detailed comments in relation to the draft Development Brief as follows:
 - (i) the document did not acknowledge the proximity of the site to the Stour Valley or the Clare Castle Country Park which were both highly attractive locations to live near; and
 - (ii) it was suggested that as Black Poplar trees were native to the locality there could be an opportunity to include this species in a future landscaping scheme.

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St Edmundsbury Borough Council

CAB/SE/16/044

Decisions Plan

Key Decisions and other executive decisions to be considered Date: 6 September 2016 to 31 May 2017 Publication Date: 4 August 2016

The following plan shows both the key decisions and other decisions/matters taken in private, that the Cabinet, Joint Committees or Officers under delegated authority, are intending to take up to 31 May 2017. This table is updated on a monthly rolling basis and provides at least 28 clear days' notice of the consideration of any key decisions and of the taking of any items in private.

Executive decisions are taken at public meetings of the Cabinet and by other bodies provided with executive decision-making powers. Some decisions and items may be taken in private during the parts of the meeting at which the public may be excluded, when it is likely that confidential or exempt information may be disclosed. This is indicated on the relevant meeting agenda and in the '*Reason for taking the item in private'* column relevant to each item detailed on the plan.

Members of the public may wish to:

- make enquiries in respect of any of the intended decisions listed below;
- receive copies of any of the documents in the public domain listed below;
- receive copies of any other documents in the public domain relevant to those matters listed below which may be submitted to the decision taker; or
- make representations in relation to why meetings to consider the listed items intended for consideration in private should be open to the public.

In all instances, contact should be made with the named Officer in the first instance, either on the telephone number listed against their name, or via email using the format <u>firstname.surname@westsuffolk.gov.uk</u> or via St Edmundsbury Borough Council, West Suffolk House, Western Way, Bury St Edmunds, Suffolk, IP33 3YU.

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
P	Leisure Development Proposals for West Stow Country Park This item has presently been removed from the Decisions Plan and will be re-inserted, as and when appropriate.				Joanna Rayner Leisure and Culture 07872 456836	Rachael Mann Head of Resources and Performance 01638 719245		
0&@9/16 0 0 0 0 0 0 0 0	West Suffolk HR Policies The Cabinet will be asked to consider the recommendations of the West Suffolk Joint Staff Consultative Panel in respect of seeking approval for new West Suffolk HR policies and/or amendments to existing policies. Approval of these new policies/amendments will also be sought from Forest Heath District Council's Cabinet.	Not applicable	(D)	Cabinet	Ian Houlder Resources and Performance 01284 810074	Karen Points Head of HR, Legal and Democratic Services 01284 757015	All Wards	Recommend- ations from the West Suffolk Joint Staff Consultative Panel to Cabinet.

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
06/09/16 Pag	West Suffolk Joint Pay Policy Statement 2016/2017 The Cabinet will be asked to recommend to full Council approval of the Pay Policy Statement for 2016/2017 which has been jointly produced with Forest Heath District Council.	Not applicable	(R) Council – 27/09/16	Cabinet/ Council	Ian Houlder Resources and Performance 01284 810074	Karen Points Head of HR, Legal and Democratic Services 01284 757015	All Wards	Report to Cabinet with recommend- ations to Council.
06 @ 9/16 87	Cavendish Road, Clare: Development Brief The Cabinet will be asked to consider the recommendations of the Sustainable Development Working Party in respect of seeking approval for the Development Brief for Cavendish Road, Clare. This will be subject to full Council approval.	Not applicable	(R) - Council 27/09/16	Cabinet/ Council	Alaric Pugh Planning and Growth 07930 460899	Steven Wood Head of Planning and Growth 01284 757306	Clare	Recommend- ations of the Sustainable Development Working Party to Cabinet and Council.
06/09/16	Newbury Community Centre Project The Cabinet will consider	Not applicable	(KD)	Cabinet	Robert Everitt Families and Communities	Alex Wilson Director 01284 757695	St Olaves	Report to Cabinet

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
Page	an update and any next steps for the Council's joint project with Newbury Community Association, Suffolk County Council and Havebury Housing Partnership to replace the Newbury Community Centre.				01284 769000	Polly Kane Families and Communities Officer 01284 757077		
06 /00 9/16 OO	Annual Treasury Management Report 2015/2016 The Cabinet will be asked to consider the recommendations of the Performance and Audit Scrutiny Committee regarding the seeking approval for the Annual Treasury Management Report for 2015/2016.	Not applicable	(R) - Council 27/09/16	Cabinet/ Council	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Recommend- ations of the Performance and Audit Scrutiny Committee to Cabinet and Council.
20/09/16	Review of the Medium Term Financial Strategy The Cabinet will be asked to consider the	Not applicable	(R) - Council 27/09/16	Cabinet/ Council	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Recommend- ations of the Overview and Scrutiny Committee to

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
Ра	recommendations of the Overview and Scrutiny Committee and recommend to full Council, approval of the Medium Term Financial Strategy following its review. This has been jointly produced with Forest Heath District Council.							Cabinet and Council
18 /0 0/16 8 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	Draft Bury St Edmunds Town Centre Masterplan: Delegations The Cabinet will be asked to consider delegating authority to officers to go out to consultation on the draft Bury St Edmunds Town Centre Masterplan Issues and Options document and the draft Masterplan itself at the appropriate times.	Not applicable	(D)	Cabinet	Alaric Pugh Planning and Growth 07930 460899	Andrea Mayley Service Manager (Development and Growth) 01284 757343	All Wards	Narrative item to Cabinet
18/10/16	West Suffolk Gypsy and Traveller Accommodation	Not applicable	(D)	Cabinet	Sara Mildmay- White Housing	Simon Phelan Head of Housing 01638 719440	All Wards	Recommend- ations of the Sustainable

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
Page 90	Assessment (GTAA) The Cabinet will be asked to consider the adoption of the results of the GTAA undertaken on behalf of the Council, by Opinion Research Services (OPS) which provides a robust and credible evidence base which can be used to aid the implementation of Development Plan policies and the provision of new Gypsy and Traveller pitches and Travelling Showpeople plots for the period up to 2036.				01359 270580			Development Working Party to Cabinet.
18/10/16	Delivering a Sustainable Budget 2017/2018 The Cabinet will be asked to consider recommendations of the Performance and Audit Scrutiny Committee for recommending to Council on proposals for achieving a sustainable	Not applicable	(R) - Council 20/12/16	Cabinet/ Council	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Recommend- ations of the Performance and Audit Scrutiny Committee to Cabinet and Council

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
	budget in 2017/2018.							
18/10/16 Pag 18/10/16	Revenues Collection Performance and Write Offs The Cabinet will be asked to consider writing-off outstanding debts, as detailed in the exempt appendices.	Paragraphs 1 and 2	(KD)	Cabinet	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Report to Cabinet with exempt appendices.
18 2 0/16 (Deferred from 21 June 2016)	Enterprise Zones: Memoranda of Understanding The Cabinet will be asked to consider the recommendations of the Performance and Audit Scrutiny Committee following its consideration of the financial implications contained in draft Memoranda of Understanding for the two Enterprise Zones located in St Edmundsbury.	Not applicable	(D)	Cabinet	Alaric Pugh, Planning and Growth 07930 460899	Steven Wood Head of Planning and Growth 01284 757306 Andrea Mayley Service Manager (Economic Development and Growth) 01284 757343	All Wards	Recommend- ations from the Performance and Audit Scrutiny Committee to Cabinet.

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
18/10/16 (Deferred from 2 Sept 2014) Page 92	DEFERRED TO AT LEAST DECEMBER 2016 North East Bury St Edmunds Masterplan: Transport Assessment Whilst full Council adopted the North East Bury St Edmunds Masterplan in June 2014, Members requested that the Transport Assessment which will accompany the forthcoming planning application should firstly be considered by the Sustainable Development Working Party (SDWP) before the planning application is determined by the Development Control Committee. The Cabinet will be asked to consider the recommendations from the SDWP relating to this issue.	Not applicable	(D)	Cabinet	Alaric Pugh, Planning and Growth 07930 460899	Steven Wood Head of Planning and Growth 01284 757306	Abbeygate ; Eastgate; Fornham; Great Barton; Minden; Moreton Hall; Northgate; Risbygate; Southgate; Westgate	Recommend- ations from the Sustainable Development Working Party to Cabinet.
26/10/16	Norfolk and Suffolk Devolution	Not applicable	Technically (KD)	Cabinet	John Griffiths Leader of the	Ian Gallin Chief Executive	All Wards	Report to Cabinet (same

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
(Date to change)	Following a period of consultation, the Cabinet will be asked to endorse the decisions of Council regarding the provision of consent to an Order establishing a Mayoral Combined Authority for Norfolk and Suffolk.		However, recommend- ations will also be considered by Council.	(also considered by Council)	Council 07958 700434	01284 757009		report for Council)
P1/16 01/20 00 000 0000000000	Appointment of External Auditors The Cabinet will be asked to recommend to Council the appointment of external auditors for both St Edmundsbury Borough and Forest Heath District Councils. The Performance and Audit Scrutiny Committees of both Councils will have previously considered this matter.	Not applicable	(R) - Council 20/12/16	Cabinet/ Council	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Report to Cabinet and Council
08/12/16 (Deferred from	Housing Development Company - Barley Homes (Group) Ltd - Initial Five Year	Paragraph 3	(R) - Council 20/12/16	Cabinet/ Council	Sara Mildmay- White Housing 01359 270580	Simon Phelan Head of Housing 01638 719440	All wards	Recommend- ations from the Overview and Scrutiny

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
20/09/16) Page 94	Business Plan The Cabinet will be asked to make recommendations to full Council, in respect of approving funding to implement the initial five year Business Plan for the Council's wholly owned Housing Development Company: Barley Homes (Group) Ltd.							Committee; Report to Cabinet, with recommendati ons to Council
08/12/16	Applications for Community Chest Grant Funding 2017/2018 The Cabinet will be asked to consider recommendations of the Grant Working Party in respect of applications for Community Chest funding for the 2017/2018 year.	Not applicable	(KD) - Applications for the 2018/2019 year and beyond are also subject to the budget setting process	Cabinet	Robert Everitt, Families and Communities 01284 769000	Davina Howes Head of Families and Communities 01284 757070	All Wards	Recommend- ations from the Grant Working Party to Cabinet.

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
08/12/16 Page	Local Council Tax Reduction Scheme and Council Tax Technical Changes 2017/2018 The Cabinet will be asked to consider proposals for the Local Council Tax Reduction Scheme and Council Tax technical changes for 2017/2018 prior to seeking its approval by full Council.	Not applicable	(R) - Council 20/12/16	Cabinet/ Council	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Report to Cabinet with recommend- ations to Council.
08(6)2/16 O	Council Tax Base for Tax Setting Purposes 2017/2018 The Cabinet will be asked to recommend to full Council the basis of the formal calculation for the Council Tax Base for the financial year 2017/2018.	Not applicable	(R) - Council 20/12/16	Cabinet/ Council	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Report to Cabinet with recommend- ations to Council.
07/02/17	Budget and Council Tax Setting 2017/2018 and Medium Term Financial Strategy The Cabinet will be asked to consider the proposals	Not applicable	(R) - Council 21/02/17	Cabinet/ Council	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Reports to Cabinet and Council.

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
Pag	for the 2017/2018 budget and Medium Term Financial Strategy, prior to its approval by full Council. This report includes the Minimum Revenues Provision (MRP) Policy and Prudential Indicators.							
07 /0 2/17 O	Annual Treasury Management and Investment Strategy 2017/2018 and Treasury Management Code of Practice The Cabinet will be asked to recommend to full Council the approval of the Treasury Management and Investment Strategy 2017/2018, which must be undertaken before the start of each financial year.	Not applicable	(R) - Council 21/02/17	Cabinet/ Council	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Report to Cabinet with recommend- ations to Council.
07/02/17	Revenues Collection Performance and	Paragraphs 1 and 2	(KD)	Cabinet	Ian Houlder Resources and	Rachael Mann Head of	All Wards	Report to Cabinet with

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
	Write Offs The Cabinet will be asked to consider writing-off outstanding debts, as detailed in the exempt appendices.				Performance 01284 810074	Resources and Performance 01638 719245		exempt appendices.
07/02/17 (Deferred from 8 Sept 2015) 9	Animal Boarding, Dog Breeding Establishments and Pet Shops - Licensing Conditions The Cabinet will be asked to consider the recommendations of the Licensing and Regulatory Committee regarding proposed revised licensing conditions for Animal Boarding, Dog Breeding Establishments and Pet Shops, following consultation.	Not applicable	(R) - Council 21/02/17	Cabinet/ Council	Alaric Pugh, Planning and Growth 07930 460899	Steven Wood Head of Planning and Growth 01284 757306 Amanda Garnham Licensing Team Leader 01284 757048	All Wards	Recommend- ations from the Licensing and Regulatory Committee to Cabinet and Council.
28/03/17 (Deferred from 01/11/16)	West Suffolk Information Strategy The Cabinet will be asked to consider the recommendations of the	Not applicable	Possibly (R) – Council 25/04/17	Cabinet/ Council	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Recommend- ations of the Overview and Scrutiny Committee to

Expected Decision Date	Subject and Purpose of Decision	Reason for taking item in private (see Note 1 for relevant exempt paragraphs)	Decision (D), Key Decision (KD) or Rec (R) to Council on date (see Note 2 for Key Decision definitions)	Decision Taker (see Note 3 for membership)	Portfolio Holder Contact Details	Lead Officer Contact Details	Wards Affected	Documents to be submitted
Рад	Overview and Scrutiny Committee and recommend to full Council, approval of a West Suffolk Information Strategy, which has been jointly produced with Forest Heath District Council.							Cabinet and Council.
23 0 25/17 00 00	Revenues Collection Performance and Write Offs The Cabinet will be asked to consider writing-off outstanding debts, as detailed in the exempt appendices.	Paragraphs 1 and 2	(KD)	Cabinet	Ian Houlder Resources and Performance 01284 810074	Rachael Mann Head of Resources and Performance 01638 719245	All Wards	Report to Cabinet with exempt appendices.

NOTE 1: **DEFINITIONS OF EXEMPT INFORMATION: RELEVANT PARAGRAPHS**

In accordance with Section 100(A)(4) of the Local Government Act 1972 (as amended)

The public may be excluded from all or part of the meeting during the consideration of items of business on the grounds that it involves the likely disclosure of exempt information defined in Schedule 12(A) of the Act, as follows:

PART 1

DESCRIPTIONS OF EXEMPT INFORMATION: ENGLAND

- Information relating to any individual. 1.
- Information which is likely to reveal the identity of an individual. 2.
- Information relating to the financial or business affairs of any particular person (including the authority holding that 3. information).
- Information relating to any consultations or negotiations, or contemplated consultations or negotiations, in connection with 4. any labour relations matter arising between the authority or a Minister of the Crown and employees of, or office holders under, Pageoge the authority.
 - Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.
 - Information which reveals that the authority proposes -
 - (a) to give under any enactment a notice under or by virtue of which requirements are imposed on a person; or
 - to make an order or direction under any enactment. (b)
- 7. Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.

In accordance with Section 100A(3) (a) and (b) of the Local Government Act 1972 (as amended)

Confidential information is also not for public access, but the difference between this and exempt information is that a Government department, legal opinion or the court has prohibited its disclosure in the public domain. Should confidential information require consideration in private, this will be detailed in this Decisions Plan.

NOTE 2: KEY DECISION DEFINITION

- (a) A key decision means an executive decision which, pending any further guidance from the Secretary of State, is likely to:
- (i) be significant in terms of its effects on communities living or working in an area in the Borough/District; or
- (ii) result in any new expenditure, income or savings of more than £50,000 in relation to the Council's revenue budget or capital programme;
- (iii) comprise or include the making, approval or publication of a draft or final scheme which may require, either directly or in the event of objections, the approval of a Minister of the Crown.
- (b) A decision taker may only make a key decision in accordance with the requirements of the Executive procedure rules set out in Part 4 of this Constitution.

NOTE 3: MEMBERSHIP OF BODIES MAKING KEY DECISIONS

(a) <u>Membership of the Cabinet and their Portfolios:</u>

Cabinet Member	Portfolio
Councillor John Griffiths	Leader of the Council
Councillor Sara Mildmay-	Deputy Leader of the Council/
White	Housing
Councillor Robert Everitt	Portfolio Holder for Families and Communities
Councillor Ian Houlder	Portfolio Holder for Resources and
	Performance
Councillor Alaric Pugh	Portfolio Holder for Planning and Growth
Councillor Joanna Rayner	Portfolio Holder for Leisure and Culture
Councillor Peter Stevens	Portfolio Holder for Operations

(b) <u>Membership of the Anglia Revenues Partnership Joint Committee (Breckland Council, East Cambridgeshire</u> <u>District Council, Fenland District Council, Forest Heath District Council, Suffolk Coastal District Council, St</u> <u>Edmundsbury Borough Council and Waveney District Council</u> (Membership amended from 1 December 2015 to one Member/two Substitutes per Authority)

Full Breckland Cabinet Member	Full East Cambridgeshire District Council Cabinet Member	Full Fenland District Council Cabinet Member	Full Forest Heath District Council Cabinet Member	Full Suffolk Coastal District Council Cabinet Member	Full St Edmundsbury Borough Council Cabinet Member	Full Waveney District Council Cabinet Member
Cllr Pablo Dimoglou	Cllr David Ambrose-Smith	Cllr Chris Seaton	Cllr Stephen Edwards	Cllr Richard Kerry	Cllr Ian Houlder	Cllr Mike Barnard
Substitute Breckland Cabinet Members	Substitute East Cambridgeshire District Council Cabinet Members	Substitute Fenland District Council Cabinet Members	Substitute Forest Heath District Council Cabinet Members	Substitute Suffolk Coastal District Council Cabinet Members	Substitute St Edmundsbury Borough Council Cabinet Members	Substitute Waveney District Council Cabinet Members
Cllr Michael Wassell	Cllr Lis Every	Cllr John Clark	Cllr James Waters	Cllr Geoff Holdcroft	Cllr Sara Mildmay-White	Cllr Sue Allen
Cllr Ellen Jolly	Cllr Julia Huffer	Cllr Will Sutton	Cllr David Bowman	Cllr Ray Herring	Cllr Robert Everitt	Cllr Letitia Smith

Page 102

Steven Boyle Interim Service Manager (Legal and Democratic Services) Date: 4 August 2016